

# **ISSUER COMMENT**

17 July 2017

#### RATING

# General Obligation (or GO Related) 1

Δa2

No Outlook

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# Spackenkill Union Free School District, NY

Annual Comment on Spackenkill UFSD

# **Issuer Profile**

Spackenkill Union Free School District is located in Dutchess County in the Hudson Valley region of southeastern New York. The district is headquartered in the southern portion of the town of Poughkeepsie, approximately 72 miles north of New York City. Dutchess County has a population of 296,579 and a population density of 373 people per square mile. The county's per capita personal income is \$47,151 (1st quartile) and the November 2016 unemployment rate was 3.9% (2nd quartile). <sup>2</sup> The largest industry sectors that drive the local economy are health services, retail trade, and local government.

## **Credit Overview**

Spackenkill UFSD has a very strong credit position, and its Aa2 rating slightly exceeds the US school district median of Aa3. The credit factors include a robust financial position, and an affluent socioeconomic profile with a modestly sized tax base.

**Finances:** The district has a very healthy financial position, which is relatively favorable when compared with the assigned rating of Aa2. Spackenkill UFSD's net cash balance as a percent of revenues (32.9%) is higher than the US median. On the other hand, the available fund balance as a percent of operating revenues (16.8%) is slightly under the US median and fell modestly between 2013 and 2016.

**Economy and Tax Base:** The district has a strong economy and tax base overall. The median family income equates to a robust 159.8% of the US level. Also, Spackenkill UFSD's full value per capita (\$92,351) approximates other Moody's-rated school districts nationwide. However, the total full value (\$855 million) is weaker than the US median.

**Debt and Pensions:** The debt and pension liabilities of the district are moderate. The net direct debt to full value (1.7%) is slightly above the US median. However the debt burden is supported by state building aid that partially compensates the district for eligible capital expenses. Also, Spackenkill UFSD's Moody's-adjusted net pension liability to operating revenues (1.1x) is favorably below the US median and fell modestly between 2013 and 2016.

**Management and Governance:** Balanced financial operations demonstrate sound financial management. In this case, Spackenkill UFSD approximately broke even whereas the tax base sharply contracted.

New York school districts have an Institutional Framework score  $^3$  of A, which is moderate compared to the nation. Institutional Framework scores measure a sector's legal ability to increase revenues and decrease expenditures. New York school districts operate within a state-imposed property tax cap, which limits their ability to increase their operating levy

by the lesser of 2% or CPI. This cap cannot be overridden at the local level, but can be overridden with 60% voter approval. Unpredictable revenue fluctuations tend to be low, or less than 5% annually. Across the sector, fixed and mandated costs are generally greater than 25% of expenditures. New York State has public sector unions and the additional constraint of the Triborough Amendment, which limits the ability to cut expenditures. Unpredictable expenditure fluctuations tend to be moderate, or between 5-10% annually.

# **Sector Trends - New York School Districts**

New York's economic expansion continues, although future growth may occur at a more moderate pace. school districts continue to face challenges balancing financial operations due to the statewide property tax cap. However, most school districts are generally able to maintain balanced operations. Trends of increased state aid will help mitigate revenue challenges, while declining mandated pension contributions will ease the fixed cost burden. Enrollment has generally remained flat with modest increases in some areas. Charter schools have not created pressure in New York.

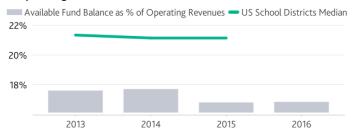
EXHIBIT 1 **Key Indicators** 4 5 **Spackenkill UFSD, NY** 

	2013	2014	2015	2016	<b>US Median</b>	<b>Credit Trend</b>
Economy / Tax Base						
Total Full Value	\$942M	\$907M	\$859M	\$855M	\$1,872M	Weakened
Full Value Per Capita	\$105,633	\$101,295	\$92,771	\$92,351	\$80,896	Weakened
Median Family Income (% of US Median)	164.9%	164.5%	159.8%	159.8%	103.1%	Weakened
Finances						
Available Fund Balance as % of Operating Revenues	17.6%	17.7%	16.8%	16.8%	21.1%	Stable
Net Cash Balance as % of Operating Revenues	33.1%	34.6%	31.8%	32.9%	25.1%	Stable
Debt / Pensions						
Net Direct Debt / Full Value	1.7%	1.6%	1.9%	1.7%	1.5%	Stable
Net Direct Debt / Operating Revenues	0.41x	0.37x	0.40x	0.35x	0.75x	Stable
Moody's-adjusted Net Pension Liability (3-yr average) to Full Value	5.6%	5.9%	6.7%	5.4%	3.1%	Stable
Moody's-adjusted Net Pension Liability (3-yr average) to Operating Revenues	1.35x	1.35x	1.43x	1.10x	1.58x	Stable

Source: Moody's Investors Service

EXHIBIT 2

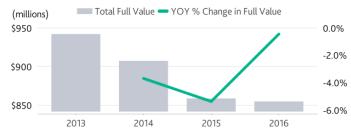
#### Available fund balance as a percent of operating revenues decreased from 2013 to 2016



Source: Issuer financial statements; Moody's Investors Service

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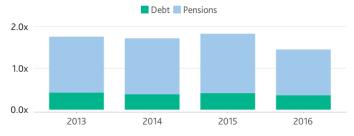
EXHIBIT 3
Full value of the property tax base decreased between 2013 and 2016



Source: Issuer financial statements; Government data sources; Offering statements; Moody's Investors Service

EXHIBIT 4

Moody's-adjusted net pension liability to operating revenues decreased from 2013 to 2016



Source: Issuer financial statements; Government data sources; Offering statements; Moody's Investors Service

## **Endnotes**

1 The rating referenced in this report is the government's General Obligation (GO) rating or its highest public rating that is GO-related. A GO bond is generally a security backed by the full faith and credit pledge and total taxing power of the local government. See Local Government GO Pledges Vary Across States. for more details. GO-related ratings include issuer ratings, which are GO-equivalent ratings for governments that do not issue GO debt. GO-related ratings also include ratings on other securities that are notched or otherwise related to what the government's GO rating would be, such as annual appropriation, lease revenue, non-ad valorem, and moral obligation debt. The referenced ratings reflect the government's underlying credit quality without regard to state guarantee or enhancement programs or bond insurance.

- 2 The per capita personal income data and unemployment data for all counties in the US census are allocated to quartiles. The quartiles are ordered from strongest-to-weakest from a credit perspective: the highest per capita personal income quartile is first quartile, and the lowest unemployment rate is first quartile. The first quartile consists of the top 25% of observations in the dataset, the second quartile consists of the next 25%, and so on. The median per capita personal income for US counties is \$46,049 for 2014. The median unemployment rate for US counties is 5.1 % for June 2016.
- 3 The institutional framework score measures a municipality's legal ability to match revenues with expenditures based on its constitutionally and legislatively conferred powers and responsibilities. See <u>US Local Government General Obligation Debt (January 2014)</u> for more details.
- 4 For definitions of the metrics in the Key Indicators Table, US Local Government General Obligation Methodology and Scorecard User Guide (July 2014).

  The population figure used in the Full Value Per Capita ratio is the most recently available, most often sourced from either the US Census or the American Community Survey.

Similarly, the Median Family Income data reported as of 2012 and later is always the most recently available data and is sourced from the American Community Survey. The Median Family Income data prior to 2012 is sourced from the 2010 US Census. The Full Value figure used in the Net Direct Debt and Moody's-adjusted Net Pension Liability (3-year average ANPL) ratios is matched to the same year as audited financial data, or if not available, lags by one or two years.

Certain state-specific rules also apply to Full Value. For example, in California and Washington, assessed value is the best available proxy for Full Value. Certain state specific rules also apply to individual data points and ratios. Moody's makes adjustments to New Jersey local governments' reported financial statements to make it more comparable to GAAP.

Additionally, Moody's ANPLs reflect analyst adjustments, if any, for pension contribution support from non-operating funds and self-supporting enterprises. Many local government pension liabilities are associated with its participation in the statewide multiple-employer cost-sharing plans. Metrics represented as N/A indicate the data were not available at the time of publication.

5 The medians come from our most recently published local government medians report, Medians – Growing Tax Bases and Stable Fund Balances Support
Sector's Stability (March 2016). The medians conform to our US Local Government General Obligation Debt rating methodology published in January
2014

As such, the medians presented here are based on the key metrics outlined in the methodology and the associated scorecard. The appendix of this report provides additional metrics broken out by sector, rating category, and population. We use data from a variety of sources to calculate the medians, many of which have differing reporting schedules. Whenever possible, we calculated these medians using available data for fiscal year 2014.

However, there are some exceptions. Population data is based on the 2010 Census and Median Family Income is derived from the 2012 American Community Survey. Medians for some rating levels are based on relatively small sample sizes. These medians, therefore, may be subject to potentially substantial year-over-year variation. Our ratings reflect our forward looking opinion derived from forecasts of financial performance and qualitative factors, as opposed to strictly historical quantitative data used for the medians.

Our expectation of future performance combined with the relative importance of certain metrics on individual local government ratings account for the range of values that can be found within each rating category. Median data for prior years published in this report may not match last year's publication due to data refinement and changes in the sample sets used, as well as rating changes, initial ratings, and rating withdrawals.

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