Financial Statements
As of and For the Year Ended
June 30, 2021
Together with
Independent Auditor's Reports



JUNE 30, 2021 TABLE OF CONTENTS

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### Bonadio & Co., LLP Certified Public Accountants

### INDEPENDENT AUDITOR'S REPORT

October 12, 2021

The Board of Education of Spackenkill Union Free School District:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of Spackenkill Union Free School District (School District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Spackenkill Union Free School District, as of June 30, 2021, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

(Continued)

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### INDEPENDENT AUDITOR'S REPORT

(Continued)

### Emphasis of Matter - Change in Accounting Principle

As discussed in Note 18, during 2021 the School District adopted Governmental Accounting Standards Board Statement 84 – *Fiduciary Activities*. Our opinions are not modified with respect to this matter.

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of changes in total OPEB liability and related ratios, schedule of proportionate share of net pension liability (asset), and schedule of contributions – pension plans be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The other information described in the table of contents required by the New York State Education Department, which is the responsibility of management, is presented for purposes of additional analysis, and is not a required part of the basic financial statements.

The other information described in the table of contents required by the New York State Education Department has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 12, 2021 on our consideration of Spackenkill Union Free School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Spackenkill Union Free School District's internal control over financial reporting and compliance.

Bonadio & Co., LLP

### MANAGEMENTS DISCUSSION AND ANALYSIS (UNAUDITED) JUNE 30, 2021

This section of Spackenkill Union Free School District's (School District) annual financial report presents its discussion and analysis of financial performance during the fiscal year ended June 30, 2021. Please read it in conjunction with the financial statements, which immediately follow this section.

### FINANCIAL HIGHLIGHTS

- The School District continues to offer a sound educational plan that supports student achievement.
- The School District's fiscal year 2021 government-wide revenue totaled \$47.7 million (see Table A-4), a decrease of approximately 6% from the prior year.
- The total cost of all programs and services totaled \$67.4 million for fiscal year 2021, which represented a \$12 million increase from the prior year.
- At June 30, 2021, the School District's governmental funds reported combined fund balance of \$19.7 million. The General Fund operated at a \$775 thousand surplus. The Capital Projects Fund reported a current year deficit of \$1.8 million which was primarily due to project expenditures being incurred prior to permanent financing be obtained.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts: management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the School District:

- The first two statements are Government-wide financial statements that provide both short-term and long-term information about the School District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the School District, reporting the operation in more detail than the Government-wide statements.
- The governmental fund statements tell how basic services, such as instruction and support functions, were financed in the short-term, as well as what remains for future spending.

The financial statements also include notes that provide additional information about the financial statements and the balances reported. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the School District's budget for the year. Table A-1 shows how the various parts of this annual report are arranged and related to one another.

**Table A-1** Organization of the School District's Annual Financial Report

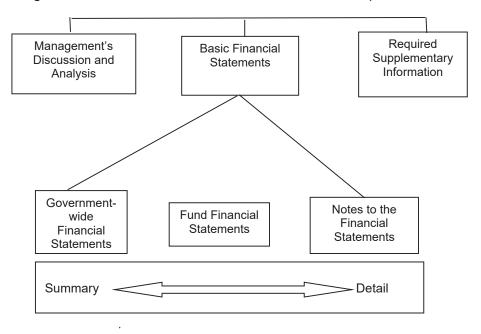


Table A-2 summarizes the major features of the School District's financial statements, including the portion of the School District's activities that they cover and the types of information that they contain. The remainder of this overview section highlights the structure and contents of each statement.

Table A-2 Major Features of the Government-Wide and Fund Financial Statements

		Fund Financial Sta	tements
	Government-Wide	Governmental Funds	Fiduciary Funds
Scope	Entire School District (except fiduciary funds)	The daily operating activities of the School District, such as instruction and special education.	Instances in which the School District administers resources on behalf of someone else, such as scholarship programs and student activities monies.
Required financial statements	Statement of net position     Statement of activities	<ul> <li>Balance sheet</li> <li>Statement of revenue, expenditures, and changes in fund balance</li> </ul>	<ul> <li>Statement of fiduciary net position</li> <li>Statement of changes in fiduciary net position</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus
Type of asset/liability and deferred outflow/inflow information	All assets, deferred outflows, liabilities and deferred inflows both financial and capital, short-term and long-term.	Assets, deferred outflows/inflows of deferred resources, and liabilities that come due during the year or soon after; no capital assets or long-term liabilities included.	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can.
Type of inflow/outflow information	All revenue and expenses during the year, regardless of when cash is received or paid.	Revenue for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable.	All additions and deductions during the year, regardless of when cash is received or paid.

### **Government-Wide Statements**

The Government-wide statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the School District's assets, deferred inflows and outflows of resources, and liabilities. All of the current year's revenue and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two Government-wide statements report the School District's *net position* and how they have changed. Net position - the difference between the School District's assets, deferred inflows and outflows of resources, and liabilities - is one way to measure the School District's financial health or *position*.

- Over time, increases or decreases in the School District's net position are an indicator of whether
  its financial position is improving or deteriorating, respectively.
- For assessment of the overall health of the School District, additional nonfinancial factors, such as changes in the property tax base and the condition of buildings and other facilities, should be considered.

### **Government-Wide Statements (Continued)**

Net position of the governmental activities differ from the governmental fund balances because governmental fund level statements only report transactions using or providing current financial resources. Also, capital assets are reported as expenditures when financial resources (dollars) are expended to purchase or build such assets. Likewise, the financial resources that may have been borrowed are considered revenue when they are received. Principal and interest payments are considered expenditures when paid. Depreciation is not calculated. Capital assets and long-term debt are accounted for in account groups and do not affect the fund balances.

Government-wide statements use an economic resources measurement focus and full accrual basis of accounting that involves the following steps to prepare the statement of net position:

- Capitalize current outlays for capital assets.
- Report long-term debt as a liability.
- Depreciate capital assets and allocate the depreciation to the proper function.
- Calculate revenue and expenditures using the economic resources measurement focus and the full accrual basis of accounting.
- Allocate net position balances as follows:
  - Net Investment in capital assets
  - Restricted net position are those with constraints placed on use by external sources or imposed by law.
  - Unrestricted net position are net position that do not meet any of the above restrictions.

### **Fund Financial Statements**

The fund financial statements provide more detailed information about the School District's funds - not the School District as a whole. Funds are accounting devices the School District uses to keep track of specific sources of funding and spending on particular programs. The funds have been established by the State of New York.

The School District has the following funds:

• Governmental Funds: Most of the School District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. Because this information does not encompass the additional long-term focus of the Government-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them. The governmental funds statements focus primarily on current financial resources and often have a budgetary orientation. Governmental funds include the General Fund, Special Aid Fund, School Lunch Fund, Debt Service, Miscellaneous Special Revenue and the Capital Projects Fund. Required financial statements are the balance sheet and the statement of revenue, expenditures, and change in fund balance.

### Financial Analysis of the School District as a Whole

The School District's net position as of June 30, 2021, is detailed in Tables A-3 and A-4.

**Table A-3 Condensed** Statements of Net position - Governmental Activities (In Millions) (Rounded)

	 al Year ) <u>21</u>	 al Year <u>2020</u>	Percent <u>Change</u>
Current and other assets Non-Current Assets Total assets	\$ 23.1 33.2 56.3	\$ 24.6 35.5 60.1	-6% -6% -6%
Deferred outflows of resources	48.4	 62.4	-22%
Current liabilities Long-term liabilities Total liabilities	 5.2 222.6 227.8	 4.9 250.5 255.4	6% -11% -11%
Deferred inflows of resources	 33.2	 3.9	751%
Net assets: Investment in capital assets, net of related debt Restricted Unrestricted	 12.7 9.6 (178.7)	11.3 10.6 (158.7)	12% -9% 13%
Total net position	\$ (156.4)	\$ (136.8)	14%

Per Table A-3, total deferred outflows of resources decreased by \$14 million, primarily due to the deferred outflow related to the total other postemployment benefit liability. Also, non-current assets decreased by approximately \$2.3 million due to the net change in capital assets result from capital asset additions related to ongoing capital projects and depreciation.

Long-term liabilities decreased approximately \$27.9 million mainly due an decrease in the OPEB liability of \$26.7 million.

Deferred inflows increased nearly \$30 million related primarily to OPEB.

### Financial Analysis of the School District as a Whole (Continued)

**Table A-4** Changes in Net position from Operating Results Governmental Activities Only (In Millions) (Rounded)

	al Year <u>2021</u>	al Year <u>2020</u>	Total % <u>Change</u>
Revenue:			
Charges for services	\$ 0.6	\$ 8.0	-25%
Operating grants	1.0	0.9	11%
General revenue:			
Real property taxes	29.1	28.4	2%
Other tax items	6.3	6.4	-2%
Use of money and property	0.1	0.1	0%
Sale of property and compensation for loss	-	1.6	-
State sources	9.5	10.7	-11%
Other	1.1	1.7	-35%
Total revenue	47.7	50.6	-6%
Expenses:			
General support	9.8	2.8	250%
Instruction	53.8	48.9	10%
Pupil transportation	2.4	2.1	14%
Debt service - interest	0.9	0.7	23%
Cost of sales - school lunch	0.7	8.0	-18%
Total expenses	67.5	55.4	22%
Increase (Decrease) in net position	\$ (19.8)	\$ (4.8)	-313%

### **Changes in Net Position**

The School District's fiscal year 2021 revenue totaled \$47.7 million (see Table A-4), a decrease of approximately \$2.9 million compared to the prior year. The decrease was primarily attributable to an decrease in state aid and, in the 2020 fiscal year, the School District sold a building for \$2 million. There was no such sale in the 2021 fiscal year.

The total cost of all programs and services totaled \$67.4 million for fiscal year 2021. 85% of this was used to support general instruction, (see Table A-6). The School District's board of education, administrative, and business activities accounted for 15% of total costs. The School District's operating expenses increased approximately \$12 million mostly due to recognizing OPEB expenses.

Table A-5 Sources of Revenue for Fiscal Year 2021

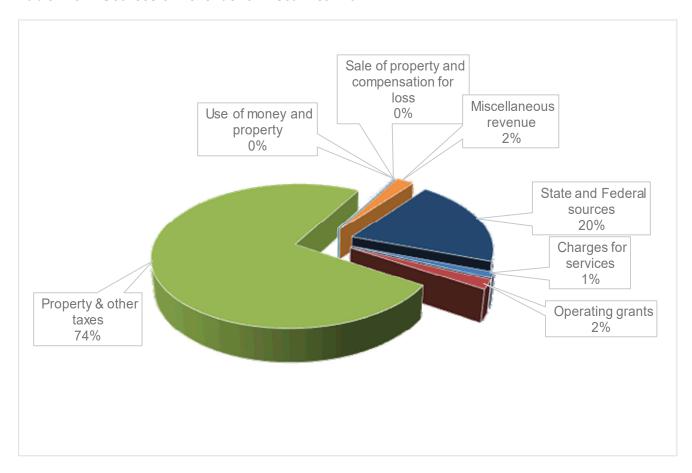
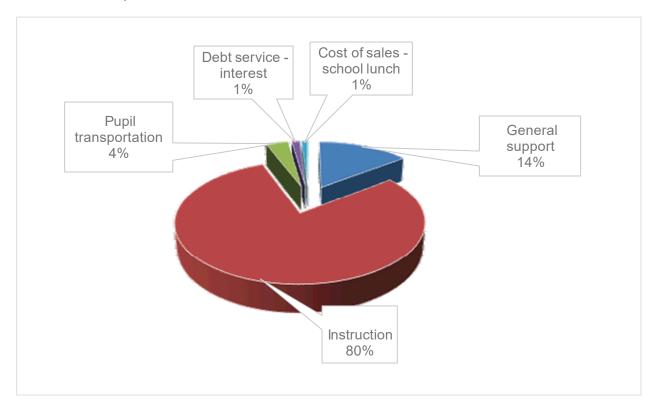


Table A-6 Expenses for Fiscal Year 2021



### **Governmental Activities**

Table A-7 presents the cost of five major School District activities: General support (administration), instruction, pupil transportation, debt service and school lunch. The table also shows each activity's net cost (total cost less fees generated by the activities and aid provided for specific programs). The net cost shows the financial burden placed on the School District's taxpayers by each of these functions.

**Table A-7** Net Cost of Governmental Activities (In Millions)

<u>Category</u>	<u>Tot</u>	al Cost	ges for vices	•	rating <u>ants</u>	<u>Ne</u>	t Cost
General support	\$	9.8	\$ -	\$	-	\$	9.8
Instruction		53.8	0.6		0.7		52.5
Pupil transportation		2.4	-		-		2.4
Debt service - interest		0.9	-		-		0.9
Cost of sales - school lunch		0.7	 		0.4		0.3
Total	\$	67.7	\$ 0.6	\$	1.1	\$	65.9

As shown in Table A-7, the cost of all governmental activities this year was \$67.6 million, of which users and program operating grants from state and federal sources contributed approximately \$.6 million. The remainder of the costs of \$66.9 million was financed primarily by School District taxpayers and general state aid.

### **Financial Analysis of the School District's Funds**

Variances between years for the governmental fund financial statements are not the same as variances between years for the Government-wide financial statements. The School District's governmental funds are presented on the current financial resources measurement focus and the modified accrual basis of accounting. Based on this presentation, governmental funds do not include long-term debt liabilities for the funds' projects and capital assets purchased by the funds. Governmental funds will include the proceeds received from the issuance of debt, the current payments for capital assets, and the current payments for debt.

For a School District its size, the School District's combined fund balance of \$19.7 million is indicative of a strong financial position. However, with laws limiting the increase in tax levies, the School District Administration must continue to monitor its operating results and its financial position.

### **General Fund Budgetary Highlights**

This section presents an analysis of significant variances between original and final budget amounts and between final budget amounts and actual results for the General Fund.

The General Fund is the only fund for which a budget is legally adopted. For the purposes of the analysis, the budget columns do not include the appropriated fund balance.

It is noted that instructional expenditures were less than budget by approximately \$1.2 million in 2021. Although less than budget based on a typical conservative approach, the variance was still comparable with the prior year budget and actual variance which is partially related to the unpredictable nature of special education expenses on an ongoing basis.

It is also noted that employee benefit expenditures were under budget by approximately \$1.0 million in 2021. This was primarily the result of a conservative budget for health insurance and retirement systems in 2021.

Actual vs. Budget (In Thousands of Dollars)

	riginal <u>Budget</u>	Final <u>Budget</u>		<u>Actual</u>	Encun	nbrances	riance al/Budget)
Revenue:							
Local sources	\$ 36,254	\$ 36,254	\$	37,376	\$	-	\$ 1,122
State sources	10,417	10,417		10,358		-	(59)
Federal sources	-	-		29		-	29
Medicaid reimbursements	 50	 50		125			 75
Total	 46,721	 46,721	_	47,887			 1,166
Expenses:							
General support	4,204	6,116		5,926		160	29
Instruction	26,481	26,572		25,038		295	1,239
Pupil Transportation	1,768	2,056		1,862		114	80
Employee benefits	12,885	12,410		11,590		1	819
Debt service	2,556	3,044		3,044		-	0
Transfers (in) and out, net	 (175)	 250		236			 14
Total	 48,068	 49,949	_	47,224		570	2,154
Revenue over (under) expense	\$ (1,348)	\$ (3,228)	\$	664	\$	(570)	\$ 3,321

### **Capital Assets**

At the end of 2021, the School District had an investment of \$32.5 million in a broad range of capital assets.

**Table A-8** Capital Assets (net of depreciation) (In Millions)

	 cal Year 2 <u>021</u>	 al Year <u>2020</u>	Percent <u>Change</u>
Category:			
Land and land improvements	\$ 0.1	\$ 0.1	22%
Construction in progress	18.0	16.1	12%
Buildings and improvements	13.4	14.3	-6%
Furniture and equipment	 1.0	 1.1	-10%
Total	\$ 32.5	\$ 31.6	3%

### **Long-Term Liabilities**

During 2021, the School District repaid \$6.9 million of outstanding bonds and issued a refunding bond in the amount of \$4.44 million. Also, the School District's OPEB liability was adjusted to \$196.5 million in the current year which is based on an actuarial valuation. More detailed information about the School District's long-term liabilities is presented in the notes to the financial statements.

**Table A-9** Outstanding Long-Term Debt (In Millions)

	 cal Year 2021	 cal Year 2020	Percent <u>Change</u>
Category:			
General obligation bonds	\$ 24.4	\$ 26.6	-8%
Compensated absences	0.9	0.8	16%
Net pension liability - TRS	3.0	-	N/A
Net pension liability - ERS	0.0	2.4	-100%
Total other postemployment benefits liability	 196.5	 223.2	-12%
Total	\$ 224.9	\$ 253.0	-11%

### **Factors Bearing on the Future of the School District**

At the time these financial statements were prepared and audited, the School District was aware of the following existing circumstances that could significantly affect its financial health in the future:

- Health insurance, retirement costs, and other postemployment costs will continue to increase and could potentially affect the School District's financial health.
- The property tax cap continues to put pressure on School Districts to keep increases at very modest levels. This has resulted in less conservative budgeting practices.
- Impact of unstable NYS budget could negatively impact the School District's state aid.
- The School District performs multiyear financial planning and has effectively used reserves and financial gains to off-set some future expenditures, which helps to minimize the financial impact to taxpayers.
- Moody's has reaffirmed the School District's Aa3 credit rating stating that the District "benefits from a healthy financial position that has been driven by conservative budget management."

### **Contacting the School District's Financial Management**

This financial report is designed to provide citizens, taxpayers, customers, and investors and creditors with a general overview of the finances of the School District and to demonstrate the School District's accountability with the funds it receives. If you have any questions about this report or need additional financial information, please contact:

Michele Moloney, School Business Manager Spackenkill Union Free School District 15 Croft Road Poughkeepsie, New York 12603

### STATEMENT OF NET POSITION JUNE 30, 2021

ASSETS	
CURRENT ASSETS: Cash and cash equivalents - unrestricted Cash and cash equivalents - restricted State and federal aid receivable Mortgage receivable - current portion Other receivables Inventory	\$ 12,605,828 8,248,196 1,821,987 375,000 19,855 33,381
Total current assets	23,104,247
NON-CURRENT ASSETS: Capital assets, net Mortgage receivable	32,497,439 750,000
Total non-current assets	33,247,439
Total assets	56,351,686
DEFERRED OUTFLOWS OF RESOURCES: Deferred outflows of resources - TRS Pension Deferred outflows of resources - ERS Pension Deferred outflows of resources - OPEB Total deferred outflows of resources	10,506,917 2,190,932 35,690,141 48,387,990
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	104,739,676
CURRENT LIABILITIES: Accounts payable	57,552
Accrued liabilities Compensated absences due within one year Due to Teachers' Retirement System Due to Employees' Retirement System Due to other governments Bonds payable due within one year Unearned revenues Accrued interest payable	677,268 298,948 1,937,707 133,244 2,924 2,092,592 40,353 128,072
Total current liabilities	5,368,660
LONG-TERM LIABILITIES: Bonds payable Total other postemployment benefits obligation Net pension liability- TRS Pension Net pension liability- ERS Pension Compensated absences liability  Total long-term liabilities	22,333,123 196,540,459 3,044,339 9,333 628,906
Total liabilities	227,924,820
DEFERRED INFLOWS OF RESOURCES:  Deferred Inflows of resources - TRS Pension Deferred Inflows of resources - ERS Pension Deferred Inflows of resources - OPEB  Total deferred inflows of resources	1,598,157 2,784,455 28,807,217 33,189,829
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	261,114,649
NET POSITION	
Net Investment in capital assets	12,702,506
Restricted Unrestricted	9,602,947 (178,680,426)
Total net position	\$ (156,374,973)

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2021

			 Program	Rev	/enue	et (Expense)
		<u>Expenses</u>	charges for <u>Services</u>		Operating <u>Grants</u>	Revenue and Changes in <u>Net Assets</u>
FUNCTIONS/PROGRAMS: General support Instruction Pupil transportation Debt service - interest School lunch  Total functions/programs	\$ \$	9,791,297 53,846,930 2,395,795 863,449 656,388	\$ 617,756 - - 2,084 619,840	\$	650,539 - - 351,857 1,002,396	\$ (9,791,297) (52,578,635) (2,395,795) (863,449) (302,447) (65,931,623)
GENERAL REVENUE: Real property taxes Other tax items Use of money and property Sale of property and compensation for loss Miscellaneous State sources						29,093,462 6,277,358 91,056 1,050 1,131,274 9,547,359 46,141,559
Total general revenue  CHANGE IN NET POSITION						(19,790,064)
NET POSITION - beginning of year, as previous	sly re	eported				(136,786,198)
RESTATEMENT (Note 18)						 201,289
NET POSITION - beginning of year, as restated	I					(136,584,909)
NET POSITION - end of year						\$ (156,374,973)

JUNE 30, 2021

Second   S				Governmental Fund Types	I Fund Types		Missilla	i F
\$ 7560 002 \$ 230 029 \$ 146,115 \$ 83.60 \$ 4,630,762 \$ 199,572 \$ 12,04,391		General	Special Aid	School	Debt Service	Capital Projects	Miscellarieous Special Revenue	Governmental Funds
\$ 7,596,000 \$ 20,000 \$ 1,46,115 \$ 83,690 \$ 4,600,792 \$ 199,572 \$ 170,94,994   1,304,794   1,404,997,00   1,304,794   1,404,997,00   1,4								
\$ 51,531 \$ 6.021 \$ 274,076 \$ 1438,441 \$ 4,935,950 \$ 199,572 \$ 2.25 \$ 280,000 \$ 1,397,877 \$ 1,397,877 \$ 1,390,409 \$ 1,439,441 \$ 1,390,409 \$ 1,49,505 \$ 1,439,441 \$ 1,390,409 \$ 1,49,572 \$ 1,490,572 \$ 1,490,672 \$ 1,490,572 \$ 1,490,640 \$ 1,441,596 \$ 1,438,441 \$ 1,438,441 \$ 1,438,441 \$ 1,438,441 \$ 1,438,441 \$ 1,438,441 \$ 1,99,572 \$ 1,490,409 \$ 1,439,441 \$ 1,438,441 \$ 1,438,441 \$ 1,438,441 \$ 1,49,572 \$ 1,490,409 \$ 1,439,441 \$ 1,438,441 \$ 1,4	Cash and cash equivalents - unrestricted Cash and cash equivalents - restricted State and federal aid receivable Due from other funds Other receivables	7,598,002 7,964,934 1,206,921 1,337,795	230,929 - 498,210 412,857		5,	4	199,57	8,7 9,7 3,3
\$ 51531 \$ 6,021 \$ 13,816 \$ 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5		18,127,463	1,141,996					
663.452     \$ 60.01     \$ 13.16     \$ 5     \$ 5       1,102.809     1,123.005     208.634     962.966     1       1,102.705     1,123.005     20.034     962.966     1       4,197.054     1,141.806     244.241     962.966     1       33.381     33.381     44.303.476     1,143.8441     1438.441       4,303.756     1,143.8441     1,143.8441     199.572       7,900.106     1,143.8441     3,982.994     1       1,977.877     1,000.1064     1,143.8441     3,982.994     1       2,547.941     2,547.941     3,982.994     6       1,300.409     2,933.93     1,4438.441     199.572	OF RESOURCES AND FUND BALANCE:							
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1,17.5.16 1,17.5.1895 2.0.168 - 962,996 - 13.33.244 1		230,340			•		•	046,062
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1.33.244 1.33.244 1.2800 2.0.188 2.44.241 2.33.381 2.32.382 2.32.394 2.32.394 2.32.394 2.33.382 2.32.394 2.33.382 2.33.381 2.33.3		1,000						1,000
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4,197,054 1,141,996 244,241		7,275	12,890	20,188	'	'	•	40,353
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4,303,716     1,438,441       1,900,120     1,438,441       780,000     1,438,441       7,964,934     1,438,441       1,977,877     1,438,441       2,547,941     3,982,994       13,930,409     29,835       14,38,441     3,982,994       13,990,409     1,438,441		334 761						337 761
4,303,715 314,232 1,900,120 7,804,934 1,977,877 570,064 2,547,941 13,930,409 13,930,409 13,930,409 13,930,409 13,930,409 13,930,409 14,38,441 14,38,441 14,38,441 14,38,441 14,38,441 13,982,994 14,38,441 14,38,441 13,982,994 199,572		1000						- 1000
1,900,120  780,000  7,964,934  1,977,877  570,064  2,547,941  2,547,941  13,930,409  13,930,409  13,930,409  1,438,441  1,438,441  1,438,441  1,438,441  1,438,441  1,438,441  1,99,572  1,190,772  1,900,409		4,303,715						4,303,715
1,900,120       -       -       1,438,441       -       -       199,572         -       -       -       -       -       199,572       -       -       -       -       199,572       -       -       -       -       -       -       199,572       -		314,232		•	•	•	•	314,232
780,000     -     -     1,438,441     -     -     199,572       7,964,934     -     -     1,438,441     -     199,572       570,064     -     -     3,982,994     -     -       2,547,941     -     3,475,534     -     3,982,994     -       13,930,409     -     29,835     1,438,441     3,982,994     -		1.900.120		•	•	•		1.900.120
780,000     -     -     -     -     199,572       7,964,934     -     -     -     -     199,572       570,064     -     -     -     3,982,994     -       2,547,941     -     -     -     3,982,994     -       3,417,534     -     -     -     -       13,930,409     -     29,835     1,438,441     3,982,994     199,572					1 130 111			1 130 111
780,000     -     -     -     199,572       7,964,934     -     -     1,438,441     -     199,572     9       570,064     -     -     -     3,982,994     -     14       2,547,341     -     (3,546)     -     3,982,994     -     6       13,930,409     -     29,835     1,438,441     3,982,994     199,572     19		1 (1			+ 000+,-	•	•	-++,00+,-
7,964,934     -     -     -     1,438,441     -     199,572     9       1,977,877     -     -     -     3,982,994     -     4       2,547,941     -     -     3,982,994     -     6       3,417,534     -     (3,546)     -     -     3,982,994     -     6       13,830,409     -     2,9835     1,438,441     3,982,994     199,572     19		780,000		•				780,000
7,964,934     -     -     1,438,441     -     199,572     9       570,064     -     -     -     3,982,994     -     -     1       2,547,941     -     -     -     3,982,994     -     6       3,417,534     -     (3,546)     -     -     -     6       13,930,409     -     29,835     1,438,441     3,982,994     199,572     19		•		•	•	•	199,572	199,572
1,977,877     -     -     1,438,441     -     199,572       570,064     -     -     3,982,994     -     -       2,547,941     -     -     3,982,994     -     -       3,417,534     -     (3,546)     -     -     -       13,930,409     -     29,835     1,438,441     3,982,994     199,572								
1,977,877 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994		7,964,934			1,438,441	'	199,572	9,602,947
1,977,877 3,982,994 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 3,00,064 - 29,835 - 1,438,441 - 3,982,994 - 199,572 - 3,00,064								
1,977,877 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994 3,982,994								
570,064     -     -     -     3,982,994     -       2,547,941     -     -     -     3,982,994     -       3,417,534     -     (3,546)     -     -       13,930,409     -     29,835     1,438,441     3,982,994     199,572	expenditures	1,977,877		•	•		•	1,977,877
. (3,546)		570,064	'	1	'	3,982,994	'	4,553,058
. (3,546)								
- (3,546) 29,835 1,438,441 3,982,994 199,572 1		2,547,941				3,982,994		6,530,935
. (3,546)								
<u>- 29,835 1,438,441 3,982,994 199,572</u>		3,417,534		(3,546)				3,413,988
		13,930,409	'	29,835	1,438,441	3,982,994	199,572	19,581,251

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO GOVERNMENT-WIDE NET POSITION JUNE 30, 2021

Total governmental fund balance	<del>\$</del>	19,581,251
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental fund financial statements		32,497,439
Mortgage receivable is not a current financial resource and, therefore, is not reported in the governmental fund financial statements		1,125,000
Deferred revenue is recognized as revenue under full accrual accounting		'
Pension related government-wide activity: Deferred outflows of resources Net pension liability - TRS Pension Net pension liability - ERS Pension Deferred inflows of resources		12,697,849 (3,044,339) (9,333) (4,382,612)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental fund financial statements		(24,425,715)
Interest payable reported in the government-wide statements under full accrual accounting		(128,072)
Other postemployment benefits related government-wide activity: Deferred outflows of resources Total postemployment benefits liability Deferred inflows of resources		35,690,141 (196,540,459) (28,807,217)
Compensated absences recognized in government-wide statements under full accrual accounting		(628,906)
NET POSITION OF GOVERNMENTAL ACTIVITIES	↔	(156,374,973)

STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2021

			Governmenta	Governmental Fund Types			
	[erene A	Special Aid	School	Debt	Capital	Miscellaneous Special	Total Government Funds
	00000	Ž			50000	philosoli	SDID
REVENUE:							
Real property taxes	\$ 29,093,462	· •	•	•	•	· •	\$ 29,093,462
Other tax remises	617 756						617.756
Use of money and property	88,858	•	37	2,161	•		91,056
Sale of property and compensation for loss	376,050	•	•		•	•	376,050
Miscellaneous	922,305	•	•	•	6,462	77,997	1,006,764
State sources	10,357,952	120,737	11,393	•	•	•	10,490,082
Federal sources	28,759	501,043	340,464		•	•	870,266
Medicald reimbursement	124,510		2 084				124,510 2.084
כמוסט - סטוסט ומווסו			į				,
Total revenue	47,887,010	621,780	353,978	2,161	6,462	77,997	48,949,388
EXPENDITURES:							
General support	5,926,476	•	•	•	•		5,926,476
Instruction	25,037,990	643,438	•	•	•	•	25,681,428
Pupil transportation	1,861,898	1 1	'	•	•	•	1,861,898
Employee benefits	11,590,395	5,821	68,697		•	•	11,664,913
Debt service - Principal	2,1//,/15			- 22 050	•		2,177,715
Debt service - Interest	926,938		•	060,77	•	- 79 714	343,576
Cost of sales			345 984			† ' '.'.	345 984
Capital outlay	•	•		•	1,926,786	•	1,926,786
Total expenditures	47,461,000	649,259	414,681	77,050	1,926,786	79,714	50,608,490
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	426,010	(27,479)	(60,703)	(74,889)	(1,920,324)	(1,717)	(1,659,102)
OTHER FINANCING SOURCES AND (USES): Proceeds from the issuance of refunding bonds		,	1	4,440,000	1		4,440,000
Payment to refunding fiscal agent	•	•	•	(4,931,789)			(4,931,789)
Premium on bond issuance	1 6	' !	1 6	568,839	1 6	•	568,839
Transfers in Transfers out	425,000 (188,479)	27,479	61,000	(425,000)	100,000	' '	613,479 (613,479)
Total other financing sources (uses)	236,521	27,479	61,000	(347,950)	100,000		77,050
EXCESS (DEFICIENCY) OF REVENUE AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	662,531	'	297	(422,839)	(1,820,324)	(1,717)	(1,582,052)
FUND BALANCE - beginning of year as previously reported	13 267 878	,	29.538	1 861 280	5 803 318	,	20 962 014
RESTATEMENT (Note 18)						201,289	201,289
FUND BALANCE - beginning of year, as restated	13,267,878		29,538	1,861,280	5,803,318	201,289	21,163,303
FUND BALANCE - end of year	\$ 13,930,409	· · · · · · · · · · · · · · · · · · ·	\$ 29,835	\$ 1,438,441	\$ 3,982,994	\$ 199,572	\$ 19,581,251

# RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES-GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2021

Net change in fund balance - Total governmental funds	\$ (1,582,052)	,052)
Capital outlays, net of disposals, are expenditures in governmental funds, but are capitalized in the statement of net assets	2,145,150	,150
Depreciation is not recorded as a expenditure in the governmental funds, but is recorded in the statement of activities	(1,229,039)	(680)
State aid revenue in the statement of activities is recognized as revenue in the government-wide statements but is not recognized as revenue under the modified accrual basis of accounting in the fund financial statements	(810	(810,593)
Pension expense resulting from GASB 68 related reporting is not recorded as an expenditure in the government funds, but is recorded in the statement of activities	(2,112,326)	,326)
Net repayments of long-term debt are recorded as expenditures in the governmental funds, but are recorded as payments of liabilities in the statement of net position	7,109,504	,504
Bond premium amortization is not recorded as revenue in the governmental funds, but is recorded in the statement of activities	141	141,577
Proceeds from the issuance of long-term debt are recorded as other sources in the governmental funds but are recorded as additions to liabilities in the statement of net position	(4,440,000)	(000)
Bond premium is recognized as revenue in the governmental funds but is amortized in the government-wide financial statements	(568	(568,839)
Loss on bond refunding is not recorded as an expenditure in the governmental funds, but is recorded in the statement of activities	99)	(56,789)
Payments received on mortgage receivable are recorded as revenue in the governmental funds but are recorded as a decrease of the receivable in the statement on net position	(375	(375,000)
Certain expenses in the statement of activities do not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds: Other postemployment benefits obligation Accrued interest payable Compensated absences	(17,790,845) (4,661) (216,151)	,790,845) (4,661) (216,151)
Change in net position - Governmental activities	\$ (19,790,064)	(064)

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2021

### 1. NATURE OF OPERATIONS

Spackenkill Union Free School District (School District) provides K-12 public education to students living within its geographic borders.

### 2. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. Those principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Significant accounting principles and policies utilized by the School District are described below:

### **Reporting Entity**

The School District is governed by the Laws of New York State. The School District is an independent entity governed by an elected Board of Education (the Board). The President of the Board of Education serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for and controls all activities related to public school education within the School District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the School District is based upon criteria set forth by generally accepted accounting principles. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the School District. The School District is not a component unit of another reporting entity. The decision to include a potential component unit in the School District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is included in the School District's reporting entity:

### **Extraclassroom Activity Funds**

The extraclassroom activity funds of the School District represent funds of the students of the School District. The Board of Education exercises general oversight of these funds. Separate audited financial statements (cash basis) of the extraclassroom activity funds can be found at the School District's business office. The School District accounts for transactions of the various student organizations in the miscellaneous special revenue fund.

### **Joint Venture**

The School District participates in the Dutchess Board of Cooperative Education Services (BOCES). BOCES is a voluntary, cooperative association of School Districts in a geographic area that shares planning, services, and programs which provide educational and support activities. There is no authority or process by which a School District can terminate its status as a BOCES component.

BOCES are organized under §1950 of the New York State Education Law. A BOCES board is considered a corporate body. Members of a BOCES board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES board as a corporation (§1950(6)). In addition, BOCES boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n(a) of the New York State General Municipal Law.

BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component School District's share of administrative and capital cost is determined by resident public School District enrollment, as defined in the New York State Education Law, §1950(4)(b)(7). In addition, component School Districts pay tuition or a service fee for programs in which its students participate.

Financial statements for the BOCES are available from the BOCES administrative office.

### **Basis of Presentation**

The School District's financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund level financial statements which provide more detailed information

### **Government-Wide Statements**

The statement of net position and the statement of activities present financial information about the School District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, state aid, intergovernmental revenue, and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The statement of activities presents a comparison between direct expenses and program revenue for each function of the School District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenue includes charges paid by the recipients of goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenue that is not classified as program revenue, including all taxes, is presented as general revenue.

### Fund Financial Statements

The School District uses funds to maintain its accounting records. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

### **Basis of Presentation (Continued)**

### Fund Financial Statements (Continued)

The fund financial statements provide information about the School District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The accounts of the School District are organized into funds or account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenue and expenditures. The various funds are summarized by type in the financial statements. Significant transactions between funds within a fund type have been eliminated. The fund types and account groups used by the School District are as follows:

### Governmental Fund Types

Governmental funds are those in which most governmental functions of the School District are reported. The acquisition, use, and balances of the School District's expendable financial resources and the related liabilities (except those accounted for in the proprietary and fiduciary funds) are accounted for through the governmental funds. The measurement focus is upon determination of changes in financial position rather than upon determination of net income. The following are the School District's governmental fund types:

*General Fund*: This is the School District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

Special Revenue Funds: These funds account for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes, school lunch operations, and other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties. The School District uses three special revenue type funds - special aid, miscellaneous and school lunch.

- <u>Special Aid Fund</u>: This fund accounts for the proceeds of specific federal and state grants revenue sources that are legally restricted to expenditures for specified purposes (e.g. special education) and other activities whose funds are restricted as to use.
- <u>Miscellaneous Special Revenue Fund:</u> This fund accounts for proceeds from various funding sources, which may be restricted by a donor or designated by the School District for specific purposes. The transactions of the Extraclassroom Activity Funds are included in this fund.
- <u>School Lunch Fund</u>: This fund accounts for the proceeds of specific federal and state grants revenue sources that are legally restricted to expenditures for school lunch operations.

Capital Projects Fund: These funds are used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.

Debt Service Fund: The debt service fund is used to account for and report on the accumulation of resources to be used for redemption of general long-term indebtedness.

### **Basis of Presentation (Continued)**

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenue and expenditures during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities, and useful lives of long-lived assets.

### **Measurement Focus and Basis of Accounting**

Measurement focus refers to what is being measured, whereas basis of accounting refers to when revenues and expenditures are recognized. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Non-exchange transactions in which the School District gives or receives value without directly receiving or giving equal value in exchange include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenue is recognized when measurable and available. The School District considers all revenue reported in the governmental funds to be available if the revenue is expected to be collected within sixty days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

### **Cash and Cash Equivalents**

Cash and cash equivalents consist of funds deposited in demand deposit accounts and amounts with the New York Cooperative Liquid Assets Securities System (NYCLASS) and New York State Liquid Asset Fund (NYSLAF). The School District's deposit and investment policies are governed by State statutes. The School District has adopted its own written investment policy, which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The School District is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit. Permissible investments include NYCLASS and NYSLAF, obligations of the U.S. Treasury, U.S. Agencies and obligations of New York State or its political subdivisions and accordingly, The School District's policy provides for no credit risk on investments.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by FDIC insurance. The School District has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and School District subdivisions.

The School District participates in NYCLASS and NYSLAF, multi-municipal cooperative investment pool agreements pursuant to New York State General Municipal Law, whereby the School District holds a portion of the investments in cooperation with other participants. At June 30, 2020, the School District held \$1,722,328 in NYCLASS and \$14,076,106 in NYSLAF consisting of various investments in securities issued by the United States and its agencies. Both NYCLASS and NYSLAF are rated 'AAAm' by Standard & Poor's Global Ratings. Balances held with both NYCLASS and NYSLAF are highly liquid and the amount held represents the cost of the investment pool shares, which are considered to approximate fair value. Additional information concerning NYCLASS, including the annual report, can be found on its website <a href="https://www.newyorkclass.org">www.newyorkclass.org</a>. Additional information concerning NYSLAF, including the annual report, can be found on its website <a href="https://www.nylaf.org">www.nylaf.org</a>.

### **Restricted Cash**

Restricted cash represents cash and cash equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end amounted to \$8,248,196 within the governmental funds.

### **Property Taxes**

Real property taxes are levied annually by the board of education no later than September 1, and become a lien on August 31. Taxes were collected during the period September 1 to November 1.

Uncollected real property taxes are subsequently enforced by the County of Dutchess (the County), in which the School District is located. The County pays an amount representing uncollected real property taxes transmitted to the County for enforcement to the School District no later than the following April 1.

The School District received \$4,499,960 during the 2020-2021 fiscal year representing the fifth installment on a 15-year Payment in Lieu of Taxes (PILOT) agreement with IBM; as per the PILOT agreement between IBM and the Town of Poughkeepsie. The payment made up approximately 10% of the voter approved general fund budget.

### Inventory

Inventory of food in the school lunch fund is recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value, which approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

### **Interfund Transactions**

The operations of the School District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The School District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenue to provide financing or other services.

In the Government-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds, with the exception of those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the School District's practice to settle these amounts at a net balance.

### **Capital Assets**

Capital assets are reported at actual cost for acquisitions subsequent to July 1, 2002. For assets acquired prior to July 1, 2002, estimated historical costs, based on appraisals conducted by independent third-party professionals, were used. Donated assets are reported at estimated fair market value at the time received.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the Government-wide statements are as follows:

	oitalization <u>hreshold</u>	Depreciation <u>Method</u>	Estimated <u>Useful Life</u>
Land	\$ 5,000	N/A	N/A
Buildings and improvements	\$ 5,000	SL	20 - 50
Furniture and equipment	\$ 5,000	SL	4 - 25

### **Deferred Outflows and Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenses/expenditure) until then.

The government has the following items that qualify for reporting in this category;

Deferred charges result from pension contributions made subsequent to the measurement date of the plan.

Deferred charges result from differences between expected and actual experience of the plan.

Deferred charges result from net differences between projected and actual earnings on pension plan investments of the plan.

These amounts are deferred and amortized and expensed against pension expense in future periods.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until then.

The government has the following items reported in this category:

The net amount of the School District's balances of deferred inflows of resources related to pensions is reported in the government-wide statement of net position as deferred inflows of resources. This represents the effect of the net change in the School District's proportion of the collective net pension asset or liability and the difference during the measurement period between the School District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense.

### **Vested Employee Benefits**

### **Compensated Absences**

School District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Sick leave eligibility and accumulation is specified in negotiated labor contracts and in individual employment contracts. Upon retirement, resignation, or death, employees may receive a payment based on unused accumulated sick leave, based on contractual provisions.

Consistent with GAAP, an accrual for accumulated sick leave is included in the compensated absences liability at year-end. The compensated absences liability is calculated based on the pay rates in effect at year-end.

### Other Benefits

School District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

### **Other Postemployment Benefits**

In addition to providing pension benefits, the School District provides post-employment health insurance coverage and survivor benefits to its retired employees and their survivors in accordance with the provisions of the employment contracts negotiated between the School District and its employee groups. Substantially all of the School District's employees may become eligible for these benefits if they reach normal retirement age while working for the School District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing postemployment benefits is shared between the School District and the retired employee.

### Unearned Revenue

Unearned revenue is reported when potential revenue does meet both the measurable and available criteria for recognition in the current period. Unearned revenue also arises when resources are received by the School District before it has legal claim to them, as when grant monies are received prior to the incidence of qualifying expenditures. In subsequent periods, when both recognition criteria are met, or when the School District has legal claim to the resources, the liability for unearned revenue is removed and revenue is recorded.

Statute provides the authority for the School District to levy taxes to be used to finance expenditures within the first 120 days of the succeeding fiscal year. Consequently, such amounts are recognized as revenue in the subsequent fiscal year, rather than when measurable and available.

### **Accrued Liabilities and Long-Term Obligations**

Payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner, and in full, from current financial resources.

Claims and judgments, and compensated absences that will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the School District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net position.

### **Restricted Resources**

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the School District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these notes.

### **Net Position/Fund Balance Classifications**

Government-wide statements

In the government-wide statements there are three classes of net position:

Net Investment in capital assets - consists of net capital assets (cost less accumulated depreciation) plus unspent bond proceeds reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.

Restricted net position - reports net position when constraints placed on the assets are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Restricted net position consists of the following:

Unemployment	\$ 332,106
Workers' compensation	334,761
Tax certiorari	4,303,715
Insurance	314,232
Retirement	1,900,120
Debt service	1,438,441
Employee benefits	780,000
Total restricted net position	\$ 9,403,375

Unrestricted net position - reports all other net position that does not meet the definition of the above two classifications and are deemed to be available for general use by the School District.

### **Net Position/Fund Balance Classifications**

**Governmental Fund Statements** 

In the fund basis statements there are five classifications of fund balance:

Nonspendable fund balance - Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually are required to be maintained intact. Non-spendable fund balance includes the inventory recorded in the school lunch fund.

Restricted fund balance - Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.

### Net Position/Fund Balance Classifications (Continued)

The School District has available the following restricted fund balances:

### Capital Vehicle

Capital vehicle reserve (Education Law §3651) is used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital vehicle reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve; the ultimate amount, its probable term, and the source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. This reserve is accounted for in the general fund under restricted fund balance.

### Repair

Repair reserve (GML §6-d) is used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The board of education, without voter approval, may establish a repair reserve fund by a majority vote of its members. Voter approval is required to fund this reserve (opinion of the New York State Comptroller 81-401). Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the general fund under restricted fund balance.

### Workers' Compensation

Workers' compensation reserve (GML §6-j) is used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers' Compensation Law, and for payment of expenses of administering this self-insurance program. The reserve may be established by board action, and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. The reserve is accounted for in the general fund under restricted fund balance.

### Unemployment Insurance

Unemployment insurance reserve (GML §6-m) is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the School District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. The reserve is accounted for in the general fund under restricted fund balance.

### **Net Position/Fund Balance Classifications (Continued)**

Governmental Fund Statements (Continued)

### **Debt Service**

Mandatory reserve for debt service (GML §6-I) is used to establish a reserve for the purpose of retiring the outstanding obligations upon the sale of School District property or capital improvement that was financed by obligations which remain outstanding at the time of sale. The funding of the reserve is from the proceeds of the sale of School District property or capital improvement. The reserve is accounted for in the debt service fund under the restricted fund category.

### Insurance

Insurance reserve is used to pay liability, casualty, and other types of losses, except losses incurred for which the following types of insurance may be purchased: life, accident, health, annuities, fidelity and surety, credit, title residual value, and mortgage guarantee. In addition, this reserve may not be used for any purpose for which a special reserve may be established pursuant to law (for example, for unemployment compensation insurance). The reserve may be established by Board action, and funded by budgetary appropriations, or such other funds as may be legally appropriated. There is no limit on the amount that may be accumulated in the insurance reserve; however, the annual contribution to this reserve may not exceed the greater of \$33,000 or 5% of the budget. Settled or compromised claims up to \$25,000 may be paid from the reserve without judicial approval. The reserve is accounted for in the general fund under restricted fund balance.

### Liability Claims and Property Loss

Property loss reserve and liability reserve (Education Law §1709(8)(c)) are used to pay for property loss and liability claims incurred. Separate funds for property loss and liability claims are required, and these reserves may not in total exceed 3% of the annual budget or \$15,000, whichever is greater. This type of reserve fund may be utilized only by School Districts, except city School Districts with a population greater than 125,000. These reserves are accounted for in the general fund under restricted fund balance.

### Tax Certiorari

Tax certiorari reserve (Education Law §3651.1-a) is used to establish a reserve fund for tax certiorari and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount which might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceedings in the year such monies are deposited must be returned to the general fund on or before the first day of the fourth fiscal year after deposit of these monies. The reserve is accounted for in the general fund under restricted fund balance.

### **Employee Benefits and Accrued Liability**

Reserve for employee benefit accrued liability (GML §6-p) is used to reserve funds for the payment of accrued employee benefits due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. The reserve is accounted for in the general fund under restricted fund balance.

### **Net Position/Fund Balance Classifications (Continued)**

Governmental Fund Statements (Continued)

### Retirement Contribution

Retirement contribution reserve (GML §6-r) is used for the purpose of financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of operation and condition of the fund must be provided to the board. This reserve is accounted for in the general fund under restricted fund balance.

### Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations. Open encumbrances are reported as restricted, committed or assigned fund balance based on the constraints on the use of these funds.

Committed fund balance - Includes amounts that can be used for the specific purposes pursuant to constraints imposed by formal action of the School District's highest level of decision making authority, i.e., the Board of Education. The School District has no committed fund balances as of June 30, 2021.

Assigned fund balance - Includes amounts that are constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. There was an amount designated for subsequent year's expenditures in the general fund of \$1,977,877. As of June 30, 2021, the School District's encumbrances were classified as follows:

### General fund encumbrances:

General Support	\$ 161,241
Instruction	294,604
Transportation	113,571
Employee Benefits	 648
Total	\$ 570,064

Unassigned fund balance - Includes all other general fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the School District.

New York State Real Property Tax Law §1318 limits the amount of unexpended surplus funds the School District can retain to no more than 4% of the School District's budget for the general fund for the ensuing fiscal year. Non-spendable and restricted fund balance of the general fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

### **Net Position/Fund Balance Classifications (Continued)**

Governmental Fund Statements (Continued)

### Order of Fund Balance Spending Policy

The School District's policy is to apply expenditures against non-spendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year. For all funds, non-spendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the general fund are classified as restricted fund balance. In the general fund, committed fund balance is determined next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

### 3. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND GOVERNMENT-WIDE STATEMENTS

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the Government-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the statement of activities compared with the current financial resources focus of the governmental funds.

**Total Fund Balances of Governmental Funds vs. Net position of Governmental Activities**Total fund balances of the School District's governmental funds differ from net position of governmental activities reported in the statement of net position. This difference primarily results from the additional long-term economic focus of the statement of net position versus the solely current financial resources focus of the governmental fund balance sheets.

### Statement of Revenue, Expenditures, and Change in Fund Balance vs. Statement of Activities

Differences between the governmental funds statement of revenue, expenditures, and changes in fund balance and the statement of activities fall into one of three broad categories.

The categories shown below represent:

### Long-Term Revenue and Expense Differences

Long-term revenue differences arise because governmental funds report revenue only when it is considered available, whereas the statement of activities reports revenue when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the statement of activities.

### Capital Related Differences

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the statement of activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the statement of activities.

### 3. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND GOVERNMENT-WIDE STATEMENTS (CONTINUED)

Statement of Revenue, Expenditures, and Change in Fund Balance vs. Statement of Activities (Continued)

### Long-Term Debt Transaction Differences

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the statement of activities as incurred, and principal payments are recorded as a reduction of liabilities in the statement of net position.

### 4. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### **Budgets**

The School District administration prepares a proposed budget for approval by the Board of Education for the following governmental funds for which legal (appropriated) budgets are adopted:

The voters of the School District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line item level.

Appropriations established by the adoption of the budget constitute a limitation on expenditures, (and encumbrances), that may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year.

Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved the Board of Education as a result of selected new revenue sources not included in the original budget, (when permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the School District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

### 5. CASH AND CASH EQUIVALENTS

### **Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. While the School District does not have a specific policy for custodial credit risk, New York State statutes govern the School District's investment policies, as discussed in Note 2.

### **Custodial Credit Risk - Deposits**

The School District's aggregate bank balances (disclosed in the financial statements), included balances not covered by depository insurance at year-end, collateralized as follows:

	Bank <u>Balance</u>	Carrying <u>Amount</u>
Cash, including trust funds	\$ 5,611,302	\$ 6,031,759
Collateralized with securities held by the pledging financial institution's trust department or agent in the District's name	\$ 4,861,302	
Covered by FDIC insurance	750,000	
Total	\$ 5,611,302	

Collateral is required for time deposits and certificates of deposit at 102% of all deposits not covered by the federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and towns.

### **Restricted Cash and Cash Equivalents**

Restricted cash and cash equivalents represent cash and cash equivalents where use is limited by legal requirement. These assets represent amounts required by statute to be reserved for various purposes.

Restricted cash and cash equivalents consists of the following at June 30, 2021:

General Fund:	
Unemployment	\$ 332,106
Workers' compensation	334,761
Tax certiorari	4,303,715
Insurance	314,232
Retirement contributions	1,900,120
Employee benefits	 780,000
Total General Fund	7,964,934
Miscellaneous Special Revenue Fund:	
Cash on deposit for scholarships, private purpose trust funds,	
and extraclassroom activity funds	199,572
Debt Service Fund:	
Debt service	 83,690
Total	\$ 8,248,196

### 6. PARTICIPATION IN BOCES

During the year, the School District was billed \$5,395,883 for BOCES administrative and program costs. The School District's share of BOCES aid amounted to \$1,831,003.

Financial statements for BOCES are available from the BOCES administrative office.

### 7. CAPITAL ASSETS, NET

Capital asset balances and activity for the year ended June 30, 2021, were as follows:

Capital accet balances and activity	July 01, 2020	Additions or	Disposals or	June 30, 2021
	Balance	Transfers in	Transfers out	Balance
Governmental activities:				
Capital assets that are not depreciated:				
Land	\$ 121,545	\$ -	\$ -	\$ 121,545
Construction in process	16,082,848	1,926,786		18,009,634
Total non-depreciable cost	16,204,393	1,926,786		18,131,179
Capital assets that are depreciated:				
Buildings and improvements	31,831,208	-	-	31,831,208
Furniture and equipment	3,720,747	218,364		3,939,111
Total depreciable historical cost	35,551,955	218,364		35,770,319
Less accumulated depreciation:				
Buildings and improvements	17,557,149	900,797	-	18,457,946
Furniture and equipment	2,617,871	328,242		2,946,113
Total accumulated depreciation	20,175,020	1,229,039	<del>-</del>	21,404,059
Total capital assets, net	\$ 31,581,328	\$ 916,111	\$ -	\$ 32,497,439

Depreciation expense for the year ended June 30, 2021, was allocated to specific functions as follows:

General support	\$ 151,912
Instruction	982,958
Pupil transportation	72,666
School Lunch	 21,503
Total depreciation	\$ 1,229,039

### 8. SHORT-TERM DEBT

The School District may issue revenue anticipation notes (RAN) or tax anticipation notes (TAN), in anticipation of the receipt of revenue. These notes are recorded as a liability in the fund that will actually receive the proceeds from the issuance of the notes. The RANs and TANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The School District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which an insufficient or no provision is made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

The School District may issue bond anticipation notes (BAN) in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities in the fund that will actually receive the proceeds from the issuance of bonds. State law requires that BANs issued for capital purposes be converted to long-term financing within five years after the original issue date.

The School District had no short-term debt activity during the current year

### 9. LONG-TERM DEBT

Interest on all debt for the year was composed of:

Interest paid - Long-term debt	\$ 943,576
Plus: Interest accrued in the current year	128,072
Loss on refunding	56,789
Less:Interest accrued in the prior year	(123,411)
Amortization of bond premium	 (141,577)
Total interest expense	\$ 863,449

Long-term liability balances and activity for the year are summarized below:

	Beginning Balance	<u>lssued</u>	Redeemed	Ending Balance	Due Within One Year
Bonds and notes payable: Serial bonds Ameresco Energy bond	\$ 24,294,813 1,899,224	\$ 4,440,000 -	\$ 6,875,000 177,715	\$ 21,859,813 1,721,509	\$ 1,910,000 182,592
Total Bonds and notes payable Plus - unamortized premiums	26,194,037 417,131	4,440,000 568,839	7,052,715 141,577	23,581,322 844,393	2,092,592
Total bonds payable	26,611,168	5,008,839	7,194,292	24,425,715	2,092,592
Total other postemployment benefits Net pension liability - TRS Net pension liability - ERS Compensated absences	223,242,973 - 2,497,250 - 783,829	3,044,339 {A} - {A} 	26,702,514 - 2,487,917 -	196,540,459 3,044,339 9,333 927,854	- - - 298,948
Total long-term liabilities	\$253,135,220	\$ 8,197,203	\$ 36,384,723	\$224,947,700	\$ 2,391,540

<sup>{</sup>A} Additions and deletions to compensated absences and the net pension liabilities are shown net because it is impractical to determine these amounts separately.

### 9. LONG-TERM DEBT (Continued)

Issue dates, maturities, and interest rates on outstanding debt are as follows:

Bond Issue	<u>lssued</u>	<u>Maturity</u>	Interest Rate	Ju	ine 30, 2021 <u>Balance</u>
Serial Bond	7/15/2007	2023	4.25%	\$	385,000
Serial Bond	3/19/2013	2026	2.00%		984,813
Serial Bond	6/25/2019	2034	5.00%		5,370,000
Serial Bond	6/24/2020	2036	2.00%-5.00%		11,390,000
Refunding Bonds	7/7/2020	2026	5.00%		3,730,000
Ameresco Energy Bond	8/1/2014	2030	2.73%		1,721,509
Total				\$	23,581,322

The following is a summary of the maturity of bonds payable:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Fiscal Year Ending June			
2022	\$ 2,092,592	\$ 864,379	\$ 2,956,971
2023	2,192,604	809,796	3,002,400
2024	2,077,753	726,128	2,803,881
2025	2,183,043	643,385	2,826,428
2026	2,283,292	483,735	2,767,027
2027-2031	6,747,038	1,460,241	8,207,279
2032-2036	 6,005,000	 373,750	 6,378,750
Totals	\$ 23,581,322	\$ 5,361,414	\$ 28,942,736

### 10. INTERFUND BALANCES AND ACTIVITY

Interfund receivables and payables, other than between governmental activities and fiduciary funds, are eliminated on the statement of net position. The School District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are expected to be repaid within one year. The following is a summary of interfund activity:

	Interfund			Transfers			
	<u>Payable</u>	F	Receivable		<u>In</u>		<u>Out</u>
General fund	\$ 1,102,576	\$	1,337,795	\$	425,000	\$	188,479
Special aid fund	1,123,085		412,857		27,479		-
School lunch fund	209,634		-		61,000		-
Debt service fund	-		1,354,751		-		425,000
Capital fund	 952,956		282,848		100,000		
Total government activities	\$ 3,388,251	\$	3,388,251	\$	613,479	\$	613,479

### 11. PENSION PLANS

### New York State Employees' Retirement System

The School District participates in the New York State and Local Employees' Retirement System (ERS) also referred to as New York State and Local Retirement System (the System). This is a cost-sharing multiple-employer retirement system, providing retirement benefits, as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), established to hold all net assets and record changes in plan net position allocated to the System. System benefits are established under the provisions of the New York Retirement and Social Security Law (NYRSSL). Once an employer elects to participate in the System, the election is irrevocable.

The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The School District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The system is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

### Contributions

The system is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27<sup>th</sup>, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, (ERS) who generally contribute 3 percent of their salary for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

2021	\$ 491,262
2020	\$ 494,434
2019	\$ 514 601

Chapter 260 of the Laws of 2004 of the State of New York allows local employers to bond or amortize a portion of their retirement bill for up to 10 years in accordance with the following schedule:

- For State fiscal year (SFY) 2004-05, the amount in excess of 7 percent of employees' covered pensionable salaries, with the first payment of those pensions' costs not due until the fiscal year succeeding that fiscal year in which the bonding/amortization was instituted.
- For SFY 2005-06, the amount in excess of 9.5 percent of employees' covered pensionable salaries.
- For SFY 2007-08, the amount in excess of 10.5 percent of the employee's covered pensionable salaries.

New York State Employees' Retirement System (Continued)

Contributions (Continued)

This law requires all participating employers to make payments on the current basis, while bonding or amortizing existing unpaid amounts relating to the System's fiscal years ending March 31, 2005 through 2008.

- Chapter 57 of the Laws of 2010 of the State of New York allows local employers to amortize a portion of their retirement bill for 10 years in accordance with the following stipulations:
- For state fiscal year 2010-11, the amount in excess of the graded rate of 9.5 percent of employees' covered pensionable salaries, with the first payment of those pension costs not due until the fiscal year succeeding that fiscal year in which the amortization was instituted.
- For subsequent State fiscal years, the graded rate will increase or decrease by up to one percent depending on the gap between the increase or decrease in the System's average rate and the previous graded rate.
- For subsequent State fiscal years in which the System's average rates are lower than the
  graded rates, the employer will be required to pay the graded rate. Any additional
  contributions made will first be used to pay off existing amortizations, and then any excess
  will be deposited into a reserve account and will be used to offset future increases in
  contribution rates.

This law requires participating employers to make payments on the current basis while amortizing existing unpaid amounts relating to the System's fiscal years when the local employer opts to participate in the program. The School District had no unpaid liability at the end of the fiscal year.

 Chapter 105 of the Laws of 2010 of the State of New York authorizes local governments to make available a retirement benefit incentive program. The costs of the program will be billed and paid over five years beginning February 1, 2012. The School District had no retirement incentive liability at year end.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the School District reported a liability of \$9,333 for its proportionate share of the net pension liability. The net pension liability was measured as of March 31, 2021, and the total pension liability used to calculate the net pension liability was determined by the actuarial valuation as of April 1, 2020. The School District's proportion of the net pension liability was based on a projection of the School District's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At June 30, 2021, the School District's proportion was 0.0093733%, which was a decrease from its proportion measured June 30, 2020 of 0.000%.

New York State Employees' Retirement System (Continued)

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2021, the School District recognized pension expense of \$308,495. At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes in assumptions Net difference between projected and actual earnings on pension plan investments Changes in proportion and differences between the District's	\$ 113,986 1,716,105	\$ 32,366 2,681,093
contributions and proportionate share of contributions  Contributions subsequent to the measurement date	 227,597 133,244	 70,996 <u>-</u>
Total	\$ 2,190,932	\$ 2,784,455

\$133,244 reported as deferred outflows related to pensions resulting from the School District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Plan's Yea	ar Ended	March	31:
------------	----------	-------	-----

2022	\$ (99,249)
2023	(18,239)
2024	(113,402)
2025	(495,877)
2026	-
Thereafter	 
	\$ (726,767)

New York State Employees' Retirement System (Continued)

### **Actuarial Assumptions**

Investment Rate of Return

The total pension liability at March 31, 2021, was determined by using an actuarial valuation as of April 1, 2020, with updated procedures used to roll forward the total pension liability to March 31, 2021. The actuarial valuation used the following actuarial assumptions:

Actuarial cost method	Entry age normal
Inflation	2.70%
Salary scale	4.40%
Projected COLAs	1.40%
Decrements	Developed from the Plan's 2020 experience study of the
	period April 1, 2015 through March 31, 2020
Mortality improvement	Society of Actuaries Scale MP-2020

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for equities and fixes income as well as historical investment data and plan performance.

6.80% compounded annually, net of investment expenses

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2021 are summarized below:

		Long Term
	Target	Expected Real
Asset Type	Allocation	Rate
Domestic Equity	32%	4.05%
International Equity	15%	6.30%
Private Equity	10%	6.75%
Real Estate	9%	4.95%
Opportunistic/ARS Portfolio	3%	4.50%
Credit	4%	3.63%
Real Assets	3%	5.95%
Fixed Income	23%	0.00%
Cash	1%	0.50%
	100%	

### **Discount Rate**

The discount rate used to calculate the total pension liability was 5.90%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

New York State Employees' Retirement System (Continued)

### Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 5.90%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percent lower (4.90%) or 1 percent higher (6.90%) than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	(4.90%)	(5.90%)	(6.90%)
Proportionate Share of Net Pension liability (asset)	\$ 2,590,582	\$ 9,333	\$ (2,371,182)

### **Pension Plan Fiduciary Net Position**

The components of the current-year net pension liability of the employers as of March 31, 2021 were as follows:

	Pension Plan's	
	Fiduciary Net Position	
Total pension liability	\$	220,680,157,000
Net position		220,580,583,000
Net pension liability (asset)	\$	99,574,000
		_
Fiduciary net position as a percentage of total pension liability		99.95%

### New York State Teachers' Retirement System

The School District participates in the New York State Teachers' Retirement System (NYSTRS). TRS is a cost-sharing, multiple employer public employee retirement system. The system offers a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death, and disability.

The New York State Teachers' Retirement Board administers NYSTRS. The system provides benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. NYSTRS issues a publicly available financial report that contains financial statements and required supplementary information for the system. The report may be obtained by writing to NYSTRS, 10 Corporate Woods Drive, Albany, New York 12211-2395.

The System is noncontributory for the employees who joined prior to July 27, 1976. For employees who joined the System after July 27, 1976, and prior to January 1, 2010, employees contribute 3% of their salary, except that employees in the System more than ten years are no longer required to contribute. For employees who joined after January 1, 2010 and prior to April 1, 2012, contributions of 3.5% are paid throughout their active membership.

New York State Teachers' Retirement System (Continued)

### **Contributions**

For employees who joined after April 1, 2012, required contributions of 3.5% of their salary are paid until April 1, 2013 and they then contribute 3% to 6% of their salary throughout their active membership. Pursuant to Article 11 of the Education Law, the New York State Teachers' Retirement Board establishes rates annually for NYSTRS.

The School District is required to contribute at an actuarially determined rate. The School District contributions made to the systems were equal to 100% of the contributions required for each year. The required contributions for the current year and two preceding years were:

2021	\$ 1,681,279
2020	\$ 1,933,048
2019	\$ 1,769,765

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the School District reported a liability of \$3,044,339 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by the actuarial valuation as of June 30, 2019 with update procedures applied to roll forward the total pension asset to June 30, 2020. The School District's proportion of the net pension liability was based on a projection of the School District's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At June 30, 2021, the School District's proportion was 0.1101720%, which was an increase from its proportion measured June 30, 2020 of 0.0011236%.

For the year ended June 30, 2021, the School District recognized pension expense of \$4,313,794. At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes in assumptions Net difference between projected and actual earnings on pension plan investments	\$ 2,667,450 3,850,381 1,988,220	\$ 156,017 1,372,460
Changes in proportion and differences between the District's contributions and proportionate share of contributions  Contributions subsequent to the measurement date  Total	\$ 176,124 1,824,742 10,506,917	\$ 69,680 - 1,598,157

New York State Teachers' Retirement System (Continued)

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$1,824,742 reported as deferred outflows related to pensions resulting from the School District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Plan's Year Ended June 30:

2021	\$ 1,221,810
2022	2,429,879
2023	2,000,733
2024	1,235,702
2025	63,082
Thereafter	 132,812
	\$ 7,084,018

### **Actuarial Assumptions**

The total pension asset at the June 30, 2020, measurement date was determined by an actuarial valuation as of June 30, 2019, with update procedures used to roll forward the total pension asset to June 30, 2020. The actuarial valuation used the following actuarial assumptions:

Inflation 2.20%

Projected Salary Increases Rates of increase differ based on service.

They have been calculated based upon recent NYSTRS

member experience.

<u>Service</u>	<u>Rate</u>
5	4.72%
15	3.46%
25	2.37%
35	1.90%

Projected COLAs 1.30% compounded annually

Investment Rate of Return 7.10% compounded annually, net of pension plan investment

expense, including inflation.

Annuitant mortality rates are based on plan member experience, with adjustments for mortality improvements based on society of Actuaries Scale MP-2019.

The actuarial assumptions were based on the results of an actuarial experience study for the period July 1, 2009 to June 30, 2014.

New York State Teachers' Retirement System (Continued)

### **Actuarial Assumptions (Continued)**

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance.

Best estimates of arithmetic real rates of return for each major asset class included in the Systems target asset allocation as of the valuation date of June 30, 2015 (see the discussion of the pension plan's investment policy) are summarized in the following table:

Expected Real
n Rate
7.1%
7.7%
7.4%
6.8%
10.4%
1.8%
1.0%
3.9%
5.2%
3.6%
0.7%

### **Discount Rate**

The discount rate used to measure the total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from School Districts will be made at statutorily required rates, actuarially determined. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

New York State Teachers' Retirement System (Continued)

### Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the net pension liability (asset) of the School Districts calculated using the discount rate of 7.10%, as well as what the School Districts' net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10%) or 1-percentage-point higher (8.10%) than the current rate:

### Share of the net Pension Liability to the Discount Rate Assumption

	1%	Current	1%
	Decrease	Discount	Increase
	(6.10%)	(7.10%)	(8.10%)
Proportionate Share of Net Pension liability (asset)	\$19,230,042	\$ 3,044,339	\$ (10,539,567)

### **Pension Plan Fiduciary Net Position**

The components of the current-year net pension (asset) of the employers as June 30, 2021, were as follows:

	Pension Plan's	
	Fidu	uciary Net Position
Total pension liability	\$	123,242,776,215
Net position		120,479,505,380
Net pension liability (asset)	\$	2,763,270,835

Fiduciary net position as a percentage of total pension liability

97.8%

### 12. POSTEMPLOYMENT BENEFITS

### **Plan Description**

The School District provides for postretirement medical benefits to retiring employees after 10 years of service. When a retiree reaches age 65, Medicare will provide primary coverage, except as otherwise provided by law. Dental and life insurance benefits are available with select individuals and classes of employees. The Plan can be amended by action of the School District through agreements with different bargaining units. The Plan does not issue a stand-alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan.

The plan is a single-employer defined benefit OPEB plan administered by the School District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the School District Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

### 12. POSTEMPLOYMENT BENEFITS (Continued)

### **Benefits Provided**

The School District provides healthcare benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the School District offices and are available upon request.

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### **Employees Covered by Benefit Terms**

At June 30, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits

Inactive employees or beneficiaries entitled to but not yet receiving

benefits 273 Active employees 462 Total participants

### **Total OPEB Liability**

The School District's total OPEB liability of \$196,540,459 was measured as of June 30, 2021, and was determined by an actuarial valuation as of July 1, 2020.

### **Actuarial Assumptions and Other Inputs**

The total OPEB liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

9.00% Inflation Pavroll Growth 3.00% Discount Rate 2.09%

Healthcare Cost Trend Rates 7.0% for 2021, decreasing annually to an ultimate rate of 4.50% by 2032. Share of Benefit-Related Costs Medical coverage, including prescription drugs as part of the medical plan,

> is offered to retirees on a fully insured basis through NHAI (DEHIC). Furthermore, valuation reflects the reimbursement of Medicare Part B premium to retirees and spouses over age 65 that are eligible for the benefit. Coverage is not provided for dental, vision, life insurance or Medicare

Part D premium reimbursement. Contribution rates are based on a percentage

of premium by class of employees based on the prior year's valuation report.

The discount rate was based on an average of three 20-year bond indices (e.g., Bond Buyer-20 Bond GO, S&P Municipal Bond 20 Year High Grade Rate Index, Fidelity GA AA - 20 Years) as of June 30, 2021.

### 12. POSTEMPLOYMENT BENEFITS (Continued)

### **Changes in the Total OPEB Liability**

Changes of assumptions and other inputs reflect a change in the discount rate from 2.60% in 2020 to 2.09% in 2021.

Balance at June 30, 2020	\$223,242,973
Changes for the Year:	
Service cost	5,753,395
Interest cost	4,637,639
Assumption changes	(34,400,851)
Benefit payments	(2,692,697)
Balance at June 30, 2021	\$196,540,459

### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the School District, as well as what the School District's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.60%) or one percentage point higher (3.60%) than the current discount rate:

	1%	Current	1%
	Decrease	Discount	Increase
	(1.09%)	(2.09%)	(3.09%)
Total OPEB Liability	\$254,031,868	\$196,540,459	\$155,115,735

### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the School District, as well as what the School District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	1%	Current	1%
	Decrease	Rate	Increase
	<u>(7.00%)</u>	<u>(8.00%)</u>	<u>(6.00%)</u>
Total OPEB Liability	\$152,663,661	\$196,540,459	\$257,994,153

### 12. POSTEMPLOYMENT BENEFITS (Continued)

### **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2021, the School District recognized OPEB expense of \$20,483,542. At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions Benefit payments subsequent to measurement date	\$ 35,690,141	\$ 28,807,217
Total	\$ 35,690,141	\$ 28,807,217

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal year ending June 30:	
2022	\$ 4,272,042
2023	4,272,042
2024	4,272,042
2025	(192,512)
2026	(4,901,643)
Thereafter	 (839,047)
	\$ 6,882,924

### 13. TAX ABATEMENTS

All real property in New York State is subject to taxation unless specific legal provision grants it exempt status. Real property exemptions are granted on the basis of many different criteria, including the use to which the property is put, the owner's ability to pay taxes, the desire of the state and local governments to encourage certain economic or social activities, and other considerations. Most exemptions are granted under Article 4 of the Real Property Tax Law, but others are authorized by a wide variety of statutes ranging from Article 18-A of the Real Property Tax Law, the Agriculture and Markets Law and the Transportation Law. Certain exemptions provide full relief from taxation (wholly exempt property) and others reduce the taxes which would otherwise be payable by varying degrees (partially exempt property). Some exemptions apply to taxes levied for county, city/town, and school purposes, whereas others pertain only to certain of these purposes. Some tax exemptions are mandated by State law, others are subject to local option and/or local determination of eligibility criteria.

### 13. TAX ABATEMENTS (Continued)

The School District has three (4) real property tax abatement agreements that are entered into. These agreements provide for abatement of real property taxes in exchange for payment in lieu of taxes (PILOT). PILOTs are granted in accordance with various activities such as new affordable housing construction, purchase of an existing facility, or the improvement or expansion of an existing facility. There are also policies for recapture of PILOTS should the applicant not meet certain criteria.

Agreement with	<u>Purpose</u>	<u> </u>	Total Assessment	Tax <u>Rate</u>		Tax <u>Value</u>		PILOT leceived		Amount of ax Abated
Dutchess County IDA	Industrial Development	\$	2,549,000	57.648262	\$	146,945	\$	58,778	\$	88,167
Dutchess County IDA	Industrial Development	\$ \$	485,000 565,000	57.648262 57.648262		27,959 32,571		8,388 32,571		19,571
Dutchess County IDA	Industrial Development	\$	109,779,000	6%		6,586,740		4,356,900		2,229,840
Dutchess County IDA	Industrial Development	\$	2,505,000	57.648262	_	144,409	_	43,323	_	101,086
		Tot	al		\$	6,938,625	\$	4,499,960	\$	2,438,665

### 14. CONTINGENCIES

### Litigation

The School District has been named as defendant in several tax certiorari cases. A review by management and the School District's attorneys indicate that the total projected settlement within the next five fiscal years could be approximately \$4.3 million.

### **Other Contingencies**

The School District has received grants which are subject to audit by agencies of the state and federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the School District's administration believes disallowances, if any, will be immaterial.

### 15. RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks are expected to exceed commercial insurance coverage.

### **Health Insurance**

The School District participates in a Health Consortium, a non-risk retained public entity risk pool for its employee health and accident insurance coverage. The pool is operated for the benefit of 27 individual governmental units located within the pool's geographic area, as is considered a self-sustaining risk pool that will provide coverage for its members. The pool obtains independent coverage for insured events and the School District has essentially transferred all related risk to the pool. The School District also offers to its employees and eligible retirees community rated insurance programs through commercial carriers.

### 15. RISK MANAGEMENT (Continued)

### **Workers Compensation**

Spackenkill Union Free School District participates in a risk-sharing pool, New York State Public Schools Statewide Workers' Compensation Trust, to insure workers' compensation claims. This is a public entity risk pool created under Article 5, Workers' Compensation Law, to finance liability and risk related to workers' compensation claims.

### 16. MORTGAGE RECEIVABLE

During the November 2019, the School District sold a building for \$2,000,000. The terms of the sale included a cash down payment of \$100,000 as well a credit to the purchaser for past rent paid to the School District. The net amount due after these credits, \$1,500,000, is payable to the School District by a purchase money note and mortgage from the purchaser to the School District. The mortgage note is non-interest bearing and is secured by a mortgage on the property. The note is payable over four years in equal annual installments of \$375,000 annually commencing November 5, 2020 with the final installment due on November 5, 2023. Accordingly, \$375,000 has been recorded as current asset and \$750,000 has been recorded as a noncurrent asset in the statement of net position at June 30, 2021.

### 17. COVID-19 PANDEMIC

As of the date of this report, the United States continues to be affected by a national health emergency related to a virus, commonly known as novel coronavirus (COVID-19). During 2020, the NYS Governor put the economy "on pause" in an effort to combat the spread of COVID. As a result, many businesses were closed, or their operations were severely curtailed. The School District acted proactively as well in an effort to protect its employees as well as the School District population. In response to the economic impact, the COVID pandemic, the United States government passed several stimulus bills (CARES, CRSSA and ARPA) in an effort to provide relief to businesses, families and governments that have been devastated by the closure of large segments of the economy.

The School District's remaining allocations for each of the stimulus plans are:

CARES \$ 104,334 CRRSA \$1,398,136 ARPA \$1,593,417

### 18. CHANGE IN ACCOUNTING PRINCIPLE

The School District adopted GASB Statement No. 84, Fiduciary Activities, during the year ended June 30, 2021. Statement No. 84 establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. Custodial funds generally should report fiduciary activities that are not held in a trust or equivalent arrangement that meets specific criteria.

This Statement clarified the criteria for reporting certain activities as governmental or fiduciary activities. As a result, beginning cash, liabilities, fund balance, and net position were adjusted as noted below for the following opinion units:

s noted below for the following opinion units	:		
		Governmental Activ	rities
		Accrued	
	Cash	Liabilities	Net Position
Balance at June 30, 2020, as previously reported Restatement of beginning balance - Adoption of GAS	\$ 21,362,902 B	\$ 261,653	\$ (136,786,198)
Statement No. 84	467,746	266,457	201,289
Balance at June 30, 2020, as restated	\$ 21,830,648	\$ 528,110	<u>\$ (136,584,909</u> )
	Gener	al Fund	
	Cash	Accrued Liabilities	
Balance at June 30, 2020, as previously reported	\$ 14,085,163	\$ 249,005	
Restatement of beginning balance - Adoption of GAS	В		
Statement No. 84	266,457	266,457	
Balance at June 30, 2020, as restated	\$ 14,351,620	\$ 515,462	
	Miscella	neous Special Rev	enue Fund
	0 1	Accrued	E . D .
Palance at June 20, 2020, as proviously reported	Cash -	Liabilities -	Fund Balance
Balance at June 30, 2020, as previously reported Restatement of beginning balance - Adoption of GAS Statement No. 84		ъ - -	201,289
	\$ 201,289	\$ -	\$ 201,289
Balance at June 30, 2020, as restated	<del>, , , , , , , , , , , , , , , , , , , </del>	<del>*</del>	<u>\$ 201,269</u>
	Agend	y Fund	
	Cash	Accrued/Other Liabilities	
Balance at June 30, 2020, as previously reported	\$ 426,029	\$ 426,029	
Restatement of beginning balance - Adoption of GAS Statement No. 84	BB .	(426,020)	
	(426,029)	(426,029)	
Balance at June 30, 2020, as restated	\$ -	<u> </u>	
	Priv	ate Purpose Trust	s Fund
		Accrued/Other	
	Cash	Liabilities	Net Position
Balance at June 30, 2020, as previously reported Restatement of beginning balance - Adoption of GAS	\$ 41,717 B	\$ -	\$ 41,717
Statement No. 84	(41,717)		(41,717)
Balance at June 30, 2020, as restated	\$ -	\$ -	<u> </u>

REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2021

REVENUE	Original <u>Budget</u>	Final Budget	Actual (Budgetary Basis)	Encumbrances	Fina Varia <u>Budge</u>	Final Budget Variance with Budgetary Actual
LOCAL SOURCES: Real property taxes Other tax items Charges for services Use of money and property Sale of property and compensation for loss Miscellaneous	\$ 28,446,945 \$ 6,866,418 397,764 336,900 - 206,000	28,446,945 6,866,418 397,764 336,900	\$ 29,093,462 6,277,358 617,756 88,858 376,050 922,305	ω	₩	646,517 (589,060) 219,992 (248,042) 376,050 716,185
Total local sources	36,254,027	36,254,147	37,375,789	•		1,121,642
State sources Federal sources Medicaid reimbursement	10,416,552	10,416,552	10,357,952 28,759 124,510	1 1 1		(58,600) 28,759 74,510
Total revenue	46,720,579	46,720,699	47,887,010	1		1,166,311

(Continued)

SPACKENKILL UNION FREE SCHOOL DISTRICT SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND (UNAUDITED) FOR THE YEAR ENDEND JUNE 30, 2021 (Continued)

EXPENDITURES	Original <u>Budget</u>	Final <u>Budget</u>	Actual (Budgetary Basis)	Encumbrances	Final Budget Variance with Budgetary Actual
GENERAL SUPPORT: Board of education Central administration Finance Staff Central services Special items	26,876 274,419 609,790 198,941 2,631,207 462,350	42,876 255,919 626,515 182,958 3,007,518 1,999,992	39,460 252,537 616,231 181,953 2,890,222 1,946,073	27,775 15,444 115,378 2,644	3,416 3,382 (17,491) (14,439) 1,918 51,275
Total general support	4,203,583	6,115,778	5,926,476	161,241	28,061
INSTRUCTION: Instruction, administration, and improvement Teaching - regular school Programs for children with handicapping conditions Occupational education Teaching - special school Instructional media Pupil services	1,739,592 15,331,255 5,144,175 447,700 99,936 1,574,688 2,143,718	1,701,111 15,295,478 5,012,038 447,208 58,936 1,868,489 2,189,133	1,613,440 14,380,933 4,753,591 425,412 55,777 1,659,326 2,149,511	873 107,967 9,769 21,288 - 149,677 5,030	86,798 806,578 248,678 508 3,159 59,486 34,592
Total instruction	26,481,064	26,572,393	25,037,990	294,604	1,239,799
Pupil transportation Employee benefits Debt service	1,768,117 12,884,804 2,555,888	2,056,354 12,410,022 3,044,242	1,861,898 11,590,395 3,044,241	113,571 648	80,885
Total expenditures	47,893,456	50,198,789	47,461,000	570,064	2,167,725
Excess (deficiency) of revenue over expenditures	(1,172,877)	(3,478,090)	426,010	(570,064)	3,334,036
OTHER FINANCING SOURCES (USES): Operating transfers (out)	- (175,000)	425,000 (175,000)	425,000 (188,479)		- (13,479)
Total other financing sources	(175,000)	250,000	236,521		(13,479)
NET CHANGE IN FUND BALANCE	(1,347,877)	(3,228,090)	662,531	(570,064)	3,320,557
FUND BALANCE - beginning of year	13,267,878	13,267,878	13,267,878	1	
FUND BALANCE - ending	\$ 11,920,001	\$ 10,039,788	\$ 13,930,409	\$ (570,064)	\$ 3,320,557

# SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET) (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2021

NEW YORK STATE EMPLOYEES' DETIDEMENT SYSTEM DLAN	2021	2020	2019	2018	Last 10 Fiso 2017	cal Years (Dollar a	Last 10 Fiscal Years (Dollar amounts displayed in thousands) 2017 2017 2016 2016	in thousands) 2014	2013	2012
Proportion of the net pension liability (asset) Proportionate share of the net pension liability (asset) Coursed amplouse payoral	0.0093733%	0.0094305% \$ 2,497	0.0103901% \$ 736	0.0117712% \$ 380	0.0113852% \$ 1,070	0.0117296% \$ 1,883	0.0119886% \$ 405	Informati	Information for the periods prior to implementation of GASB 68 is	iods prior to
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	0.28%	74.29%	22.29%	11.10%	29.53%	55.87%	12.27%	unavailabl each ye	unavailable and will be completed for each year going forward as they	completed for ard as they
Pian iiduciary net position as a percentage of the total pension liability (asset)	98.85% 88.85%	86.39%	96.27%	98.24%	94.70%	90.68%	%c8.78		become available	ble.
					Last 10 Fiso	al Years (Dollar	Last 10 Fiscal Years (Dollar amounts displayed in thousands)	in thousands)		
NEW YORK STATE TEACHER RETIREMENT SYSTEM PLAN	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Proportion of the net pension liability (asset) Proportionate share of the net pension liability (asset) Covered employee natural	0.1101720% \$ 3,044	0.1090484% \$ (2,833)	0.1108660% \$ (2,005)	0.1115830% \$ (848) \$ 17.327	0.1122870% \$ 1,203	0.1116250% \$ 11,594 \$ 16.768	0.1128820% \$ 12,574 \$ 16,674	Informatic	Information for the periods prior to implementation of GASB 68 is	ods prior to ASB 68 is
Proportionate share of the net pension liability (asset)	2000	) -	0,00	30, 1	30,1	2	÷	unavailable	unavailable and will be completed for	ompleted for
as a percentage of its covered-employee payroll	16.11%	-15.15%	-11.02%	-4.80%	6.94%	69.15%	75.41%	each yea	each year going forward as they	rd as they
Pian iiduciary net position as a percentage of the total pension liability (asset)	97.76%	102.17%	101.53%	100.66%	88.01%	110.46%	111.48%	q	become available	ole.

### SCHEDULE OF CONTRIBUTIONS - PENSION PLANS (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2021

י סוג ווד ובתו בוסבים סטוב סט צעבו						l se	Last 10 Fiscal Years (Dollar amounts displayed in thousands)	Years (D	ollar amo	unts displa	aved in the	onsands)			
NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN	2021		2020	2	2019		2018	2017	7	2016		2015	2014	2013	2012
Contractually required contribution Contributions in relation to the contractually required contribution Contribution deficiency (excess)	\$ 491	& &	494	8 8	515	φ φ	552 552	<b>9</b> 9	522 522 -	\$ \$	603 \$	673	Informatio implem unavailab	nformation for the periods prior to implementation of GASB 68 is unavailable and will be completed	ods prior to ASB 68 is completed
Covered-employee payroll Contributions as a percentage of covered-employee payroll	\$3,390 14.49%	0 %	\$3,361 14.70%		\$3,302 15.60%		\$3,424 16.13%	<b>∻</b> ∻	\$3,622 14.41%	\$3,369 17.90%	%0 69	\$3,302 20.38%	for each y	for each year going forward as they become available.	ard as they le.
						Las	Last 10 Fiscal Years (Dollar amounts displayed in thousands)	Years (D	ollar amo	unts displa	ayed in th	ousands)			
NEW YORK STATE TEACHERS' RETIREMENT SYSTEM PLAN	2021		2020	2	2019		2018	2017	7	2016		2015	2014	2013	2012
Contractually required contribution Contractually required contribution Contribution deficiency (excess)	\$ 1,933 \$ \$	& &	1,681	9 9	1,770	8 8	2,073	<b>9</b> 9	2,298	\$ 2,9	2,939 \$	2,710 2,710	Informatio implem unavailak	Information for the periods prior to implementation of GASB 68 is unavailable and will be completed	ods prior to ASB 68 is completed
Covered-employee payroll Contributions as a percentage of covered-employee payroll	\$ 18,896 10.23%	\$ 9%	18,896 8.90%	₩	18,202 9.72%	↔	17,681 11.72%	8	17,327 13.26%	\$ 16,768 17.53%	68 3%	16,674 16.25%	for each y	for each year going forward as they become available.	rard as they le.

## SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED JUNE 30, 2021

	2021	Total OPEB Liability	Service cost \$ 5,74	Interest 4,63	Changes in benefit terms	Differences between expected and actual experience		Benefit payments (2,6)	Total change in total OPEB liability (26,70	Total OPEB liability - beginning	€	Covered-employee navroll \$ 21.172.723	Total OPEB liability as a percentage of covered-		Notes to schedule:
	ľ		5,753,395 \$	4,637,639			(34,400,851) 28	(2,692,697)	(26,702,514) 35	223,242,973 188	196,540,459 \$ 223	ь	%8 300	970.376	
	2020		3,423,709	5,599,524	,		28,371,539	(2,293,110)	35,101,662	188,141,311	223,242,973	21.154.475	1055 3%	0,0,0	
	2019		\$ 3,021,519	4,629,178	•	•	32,302,372	(2,280,168)	37,672,901	150,468,410	\$ 188,141,311	\$ 21.154.475	%V 088	000	
Last 10 Fiscal Years	2018		\$ 6,020,339	4,925,041			•	(2,384,864)	8,560,516	141,907,894	\$ 150,468,410	\$ 21.811.182	%0 089	000.00	
al Years	2017				Information for the periods prior to implementation of		GASB 75 is unavailable and will be completed for each		year g						
	2016				n for the		unavaila		oing rory						
	2015				norioder	chollad	able and v		vard as tr						
	2014				rior to in		will be co	_	ney pecor						
	2013				nolomont	ואוכוווכוווכוווכ	npleted fo		year going torward as they become available.						
	2012				tion of		or each	_	<u>ة</u>						

Changes of assumptions. Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following reflects the discount rate used each period:

Discount rate

Plan Assets. No assets are accumulated in a trust that meets the criteria in GASB 75, paragraph 4, to pay related benefits:

OTHER INFORMATION (UNAUDITED)

Actual percentage

SCHEDULE OF CHANGE FROM ORIGINAL BUDGET TO REVISED BUDGET - GENERAL FUND AND SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION - GENERAL FUND (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2021

CHANGE FROM ADOPTED BUDGET TO REVISED BUDGET				
Adopted budget			\$	48,068,456
Add: Prior year's encumbrances				495,210
Original budget				48,563,666
Budget revisions				1,810,123
Final budget			\$	50,373,789
SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION				
2021-22 voter-approved expenditure budget			\$	48,946,037
Maximum allowed (4% of 2021-22 budget)			\$	1,957,841
General Fund - Fund Balance Subject to Section 1318 of Real Property Tax Law*	•			
Unrestricted fund balance: Assigned fund balance Unassigned fund balance Total unrestricted fund balance	\$	2,547,941 3,417,534 5,965,475		
Less: Appropriated fund balance Encumbrances included in committed and assigned fund balance  Total adjustments	\$	1,977,877 570,064 2,547,941		
			<u>\$</u>	3,417,534

<sup>\*</sup> Per Office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions", Updated April 2011 (Originally Issued November 2010), the portion of [General Fund] fund balance subject to Section 1318 of the Real Property Tax Law is: unrestricted fund balance (i.e., the total of the committed, assigned, and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

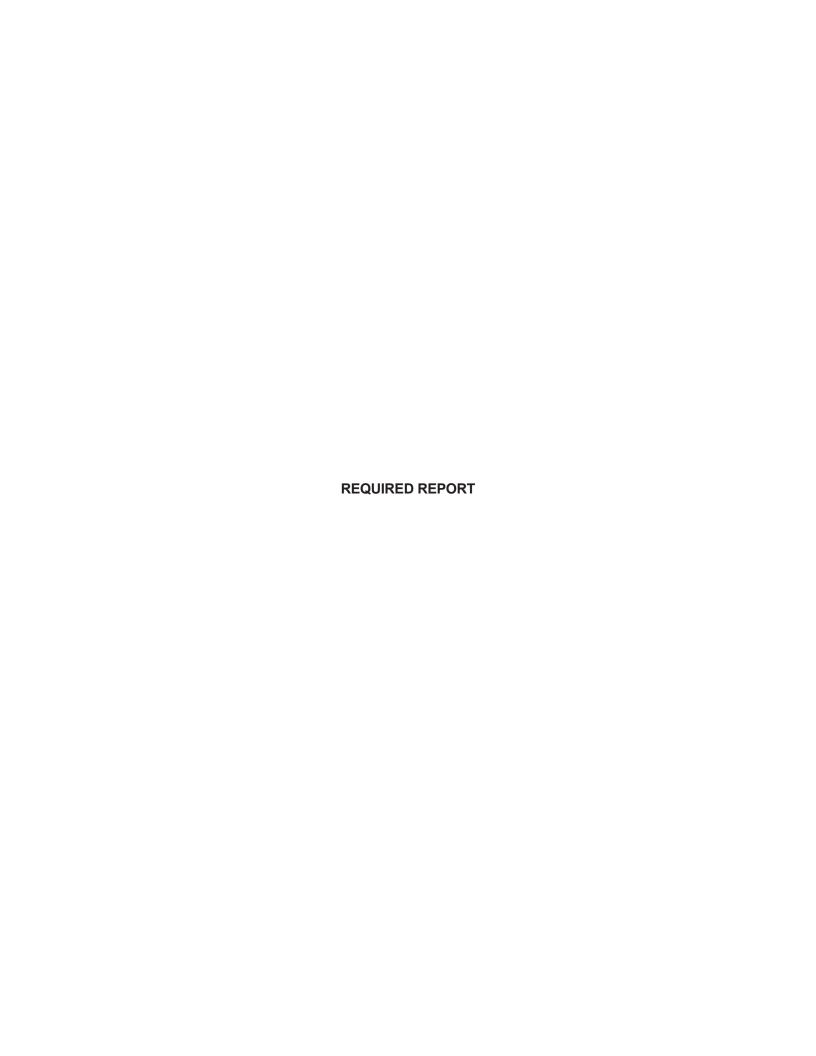
6.98%

SCHEDULE OF PROJECT EXPENDITURES - CAPITAL PROJECTS FUND (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2021

	Autho	Authorization	Expendit	Expenditures and Transfers to Date	s to Date			Methods	Methods of Financing		
	Original	Revised	Prior Years'	Current Year's	Total	Available	Proceeds of	Local			Fund Balance
	Appropriation	Appropriation	Expenditures	Expenditures	Expenditures	Balance	Obligations	Sources	Transfers In (Out)	Total	June 30, 2021
Capital Improvement - Martha Lawrence	\$ 109,986	\$ 109,986	\$ 90,015		\$ 90,015	\$ 19,971		102,481	. ↔	\$ 102,481	\$ 12,466
Capital Improvement - Smart Schools Equipment	199,500	199,500	177,817	•	177,817	21,683		177,817	•	177,817	•
Capital Improvement - Various Projects	487,120	603,184	405,455	•	405,455	197,729		250	656,824	657,074	251,619
Capital Improvement - Hagan Roof	1,650,000	1,650,000	1,725,676	•	1,725,676	(75,676)	1,675,676	•	20,000	1,725,676	•
Capital Improvement - Nassau Roof	1,450,000	1,450,000	1,584,611	•	1,584,611	(134,611)	1,534,611	•	20,000	1,584,611	•
Capital Improvement - High School Phase II	4,079,663	4,179,663	4,151,146	73,352	4,224,498	(44,835)	4,051,146	•	100,000	4,151,146	(73,352)
Capital Improvement - Todd Phase II	3,495,898	3,495,898	3,509,265	42,537	3,551,802	(55,904)	1,259,265	'	2,250,000	3,509,265	(42,537)
Capital Improvement - Hagan Phase II	1,062,960	1,062,960	1,068,907	34,055	1,102,962	(40,002)	5,970,000	•	•	5,970,000	4,867,038
Capital Improvement - Nassau Phase II	1,877,251	1,877,251	862,238	36,622	898,860	978,391	861,900	338	•	862,238	(36,622)
Capital Improvement - Athletic Field	80,000	80,000	3,055,795	1,321,424	4,377,219	(4,297,219)	3,693,935	•	•	3,693,935	(683,284)
Capital Improvement - Nassau Playground	305,000	305,000	125,210	64,319	189,529	115,471	25,210	'	100,000	125,210	(64,319)
Capital Improvement - Hagan Playground	175,000	187,000	•	10,487	10,487	176,513		•	•	•	(10,487)
Capital Improvement - Restrooms	58,668	000'09	•	54,514	54,514	5,486		•	•	•	(54,514)
Capital Improvement - Press Box Phase III	300,000	300,000		289,476	289,476	10,524	'	6,462	100,000	106,462	(183,014)
Total	\$ 15,331,046	\$ 15,560,442	\$ 16,756,135	\$ 1,926,786	\$ 18,682,921	\$ (3,122,479)	\$ 19,071,743 \$	287,348	\$ 3,306,824	\$ 22,665,915	\$ 3,982,994

### SCHEDULE OF NET INVESTMENT IN CAPITAL ASSETS (UNAUDITED) JUNE $30,\,2021$

Capital assets, net	\$	32,497,439
Deduct: Short-term portion of bonds payable Long-term portion of bonds payable	<u> </u>	2,092,592 22,333,123 24,425,715
Add: Unspent bond proceeds	_	4,630,782
Net Investment in capital assets	\$	12,702,506



### Bonadio & Co., LLP Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

October 12, 2021

The Board of Education of Spackenkill Union Free School District:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in the *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Spackenkill Union Free School District (School District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's financial statements, and have issued our report thereon dated October 12, 2021.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

(Continued)

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as item 2021-001.

### **District's Response to Finding**

The School District's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bonadio & Co., LLP

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS JUNE 30, 2021

### **Section I—Financial Statement Findings**

### 2021-001. Stewardship and Compliance

**Criteria:** Unrestricted fund balance of the General Fund is not to exceed 4% of the subsequent year's expenditures budget in accordance with §1318 of the New York State Real Property Tax law.

Condition: The School District's unrestricted fund balance exceeds the 4% allowable limit.

Effect: Noncompliance with New York State Law.

**Recommendation:** The School District should consider taking action to reduce the unrestricted fund balance to the allowable limit.

View of Responsible Officials and Corrective Action Plan: Historically, the School District has maintained fund balance within the allowable limit. This unique position for the School District of having excess fund balance for the 2020-21 school year resulted from the use of reserve funds to pay expenses relating to the District's share of the Dutchess BOCES capital project (\$1.1 million) and less than anticipated expenses due to limited in person instruction for the school year. School District Administration is actively monitoring the School District's financial condition, reserve funds and fund balance. As the School District has resumed full in person learning for the 2021-22 year, we will continue to balance the need for fiscal prudence with a responsible view of fund balance as we strive to provide budgets and fiscal practices to meet the needs of the Spackenkill students and community.