Financial Statements As of and For the Year Ended June 30, 2022 Together with Independent Auditor's Reports



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Bonadio & Co., LLP

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

October 14, 2022

The Board of Education of Spackenkill Union Free School District:

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Spackenkill Union Free School District (School District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2022, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter – Change in Accounting Principle

As discussed in Note 18 to the financial statements, during the year ended June 30, 2022, the School District adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 87, *Leases.* Our opinions are not modified in respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

6 Wembley Court Albany, New York 12205 p (518) 464-4080 f (518) 464-4087

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(Continued)

INDEPENDENT AUDITOR'S REPORT (Continued)

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison, schedule of changes in total OPEB liability and related ratios, schedule of proportionate share of net pension liability (asset), and schedule of contributions – pension plans be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

(Continued)

INDEPENDENT AUDITOR'S REPORT (Continued)

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The combining and individual nonmajor fund financial statements are presented for additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, combining and individual nonmajor fund financial statements is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the information required by the New York State Education Department but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 14, 2022, on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Spackenkill Union Free School District's internal control over financial reporting and compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

MANAGEMENTS DISCUSSION AND ANALYSIS (UNAUDITED) JUNE 30, 2022

This section of Spackenkill Union Free School District's (School District) annual financial report presents its discussion and analysis of financial performance during the fiscal year ended June 30, 2022. Please read it in conjunction with the financial statements, which immediately follow this section.

FINANCIAL HIGHLIGHTS

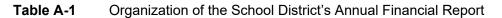
- The School District continues to offer a sound educational plan that supports student achievement.
- The School District's fiscal year 2022 government-wide revenue totaled \$50.0 million (see Table A-4), an increase of approximately 5% from the prior year.
- The total cost of all programs and services totaled \$47.0 million for fiscal year 2022, which represented a \$20.5 million decrease from the prior year.
- At June 30, 2022, the School District's governmental funds reported combined fund balance of \$19.7 million. The General Fund operated at a \$248 thousand surplus. The Capital Projects Fund reported a current year fund balance of \$3.6 million.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts: management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the School District:

- The first two statements are Government-wide financial statements that provide both short-term and long-term information about the School District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the School District, reporting the operation in more detail than the Government-wide statements.
- The governmental fund statements tell how basic services, such as instruction and support functions, were financed in the short-term, as well as what remains for future spending.

The financial statements also include notes that provide additional information about the financial statements and the balances reported. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the School District's budget for the year. Table A-1 shows how the various parts of this annual report are arranged and related to one another.



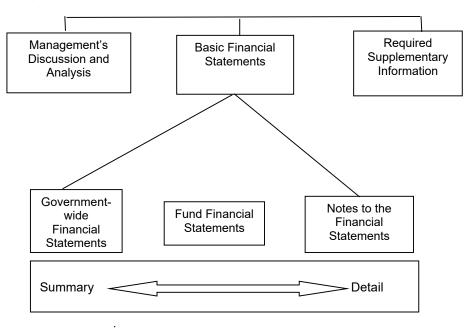


Table A-2 summarizes the major features of the School District's financial statements, including the portion of the School District's activities that they cover and the types of information that they contain. The remainder of this overview section highlights the structure and contents of each statement.

		Fund Financial Statements					
	Government-Wide	Governmental Funds	Fiduciary Funds				
Scope	Entire School District (except fiduciary funds)	The daily operating activities of the School District, such as instruction and special education.	Instances in which the School District administers resources on behalf of someone else, such as scholarship programs and student activities monies.				
Required financial statements	 Statement of net position Statement of activities 	 Balance sheet Statement of revenue, expenditures, and changes in fund balance 	 Statement of fiduciary net position Statement of changes in fiduciary net position 				
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus				
Type of asset/liability and deferred outflow/inflow information	All assets, deferred outflows, liabilities and deferred inflows both financial and capital, short-term and long-term.	Assets, deferred outflows/inflows of deferred resources, and liabilities that come due during the year or soon after; no capital assets or long-term liabilities included.	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can.				
Type of inflow/outflow information	All revenue and expenses during the year, regardless of when cash is received or paid.	Revenue for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable.	All additions and deductions during the year, regardless of when cash is received or paid.				

Table A-2 Major Features of the Government-Wide and Fund Financial Statements

Government-Wide Statements

The Government-wide statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the School District's assets, deferred inflows and outflows of resources, and liabilities. All of the current year's revenue and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two Government-wide statements report the School District's *net position* and how they have changed. Net position - the difference between the School District's assets, deferred inflows and outflows of resources, and liabilities - is one way to measure the School District's financial health or *position*.

- Over time, increases or decreases in the School District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- For assessment of the overall health of the School District, additional nonfinancial factors, such as changes in the property tax base and the condition of buildings and other facilities, should be considered.

Government-Wide Statements (Continued)

Net position of the governmental activities differ from the governmental fund balances because governmental fund level statements only report transactions using or providing current financial resources. Also, capital assets are reported as expenditures when financial resources (dollars) are expended to purchase or build such assets. Likewise, the financial resources that may have been borrowed are considered revenue when they are received. Principal and interest payments are considered expenditures when paid. Depreciation is not calculated. Capital assets and long-term debt are accounted for in account groups and do not affect the fund balances.

Government-wide statements use an economic resources measurement focus and full accrual basis of accounting that involves the following steps to prepare the statement of net position:

- Capitalize current outlays for capital assets.
- Report long-term debt as a liability.
- Depreciate capital assets and allocate the depreciation to the proper function.
- Calculate revenue and expenditures using the economic resources measurement focus and the full accrual basis of accounting.
- Allocate net position balances as follows:
 - Net Investment in capital assets
 - Restricted net position are those with constraints placed on use by external sources or imposed by law.
 - Unrestricted net position are net position that do not meet any of the above restrictions.

Fund Financial Statements

The fund financial statements provide more detailed information about the School District's funds not the School District as a whole. Funds are accounting devices the School District uses to keep track of specific sources of funding and spending on particular programs. The funds have been established by the State of New York.

The School District has the following funds:

• Governmental Funds: Most of the School District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. Because this information does not encompass the additional long-term focus of the Government-wide statements, additional information at the bottom of the governmental funds statements focus primarily on current financial resources and often have a budgetary orientation. Governmental funds include the General Fund, Special Aid Fund, School Lunch Fund, Debt Service, Miscellaneous Special Revenue and the statement of revenue, expenditures, and change in fund balance.

Financial Analysis of the School District as a Whole

The School District's net position as of June 30, 2022, is detailed in Tables A-3 and A-4.

 Table A-3 Condensed
 Statements of Net position - Governmental Activities (In Millions) (Rounded)

	Fiscal Year <u>2022</u>		
Current and other assets Non-Current Assets Total assets	\$ 24.4 53.1 77.5	\$ 23.1 <u>33.2</u> <u>56.3</u>	6% 60% 38%
Deferred outflows of resources	38.7	48.3	-20%
Current liabilities Long-term liabilities Total liabilities	6.7 160.0 166.7	5.2 222.6 227.8	28% -28% -27%
Deferred inflows of resources	102.1	33.2	207%
Net assets: Investment in capital assets, net of related debt Restricted Unrestricted	14.8 14.7 (182.0)	12.7 9.6 (178.7)	16% 53% 2%
Total net position	\$ (152.6)	\$ (156.4)	-2%

Per Table A-3, total deferred outflows of resources decreased by \$9.6 million, primarily due to the deferred outflow related to the total other postemployment benefit liability. Also, non-current assets increased by approximately \$19.9 million due to the net pension assets related to both the NYSTRS and NYSERS pensions which in the previous year were both net pension liabilities.

Long-term liabilities decreased approximately \$62.6 million primarily due to a decrease in the OPEB liability of \$57.3 million and a decrease in the net pension liabilities of the NYSTRS and NYSERS totaling \$3.1 million.

Deferred inflows increased nearly \$69 million related primarily to OPEB and NYSTRS.

Financial Analysis of the School District as a Whole (Continued)

Table A-4Changes in Net position from Operating Results Governmental Activities Only
(In Millions) (Rounded)

		al Year <u>022</u>		al Year 2021	Total % <u>Change</u>
Revenue:					
Charges for services	\$	0.7	\$	0.6	17%
Operating grants		1.6		1.0	60%
General revenue:					
Real property taxes		29.8		29.1	2%
Other tax items		6.2		6.3	-2%
Use of money and property		0.1		0.1	0%
State sources		11.1		9.5	17%
Other		0.5		1.1	-55%
Total revenue		50.0		47.7	5%
Expenses:					
General support		6.8		9.8	-31%
Instruction		36.5		53.8	-32%
Pupil transportation		2.3		2.4	-3%
Debt service - interest		0.7		0.9	-23%
Cost of sales - school lunch	_	0.8	_	0.7	8%
Total expenses		47.0		67.5	-30%
Increase (Decrease) in net position	\$	3.0	\$	(19.8)	115%

Changes in Net Position

The School District's fiscal year 2022 revenue totaled \$50.0 million (see Table A-4), an increase of approximately \$2.3 million compared to the prior year. The increase was primarily attributable to an increase in state aid and operating grants.

The total cost of all programs and services totaled \$47.1 million for fiscal year 2022. 85% of this was used to support general instruction, (see Table A-6). The School District's board of education, administrative, and business activities accounted for 15% of total costs. The School District's operating expenses decreased approximately \$20.4 million mostly due to recognizing changes in the OPEB liability and the net pension liabilities (assets) of the NYSTRS and NYSERS.

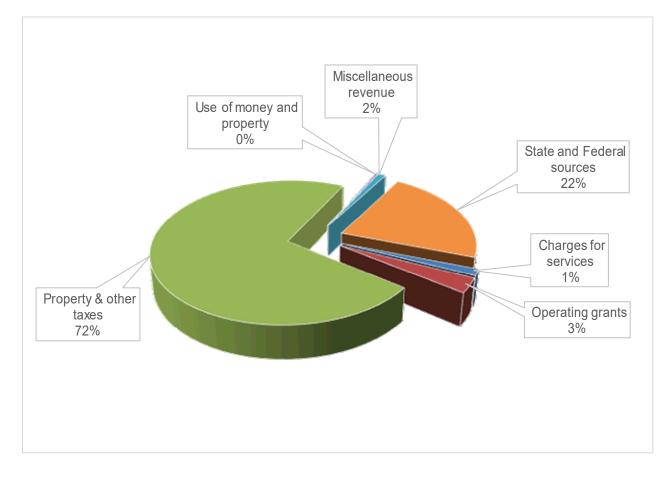


Table A-5Sources of Revenue for Fiscal Year 2022

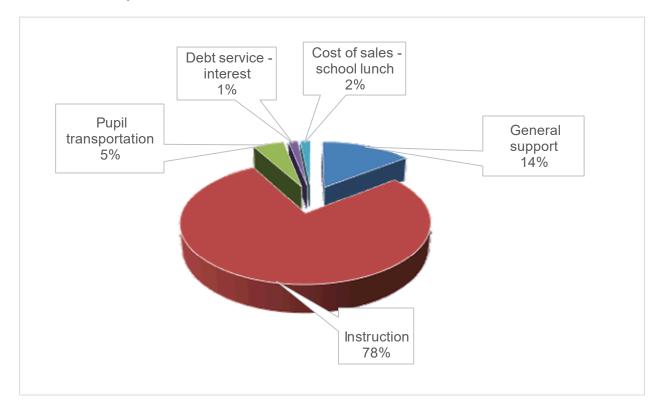


Table A-6Expenses for Fiscal Year 2022

Governmental Activities

Table A-7 presents the cost of five major School District activities: General support (administration), instruction, pupil transportation, debt service and school lunch. The table also shows each activity's net cost (total cost less fees generated by the activities and aid provided for specific programs). The net cost shows the financial burden placed on the School District's taxpayers by each of these functions.

Table A-7 Net Cost of Governmental Activities (In Millions)

<u>Category</u>	<u>Tot</u> a	<u>al Cost</u>	ges for <u>vices</u>	r Operating <u>Grants</u>		<u>Net Cost</u>		
General support	\$	6.8	\$ -	\$	-	\$	6.8	
Instruction		36.5	0.7		0.8		35.0	
Pupil transportation		2.3	-		-		2.3	
Debt service - interest		0.7	-		-		0.7	
Cost of sales - school lunch		0.8	 0.1		0.8		(0.1)	
Total	\$	47.0	\$ 0.8	\$	1.6	\$	44.7	

As shown in Table A-7, the cost of all governmental activities this year was \$47.0 million, of which users and program operating grants from state and federal sources contributed approximately \$.8 million. The remainder of the costs of \$46.3 million was financed primarily by School District taxpayers and general state aid.

Financial Analysis of the School District's Funds

Variances between years for the governmental fund financial statements are not the same as variances between years for the Government-wide financial statements. The School District's governmental funds are presented on the current financial resources measurement focus and the modified accrual basis of accounting. Based on this presentation, governmental funds do not include long-term debt liabilities for the funds' projects and capital assets purchased by the funds. Governmental funds will include the proceeds received from the issuance of debt, the current payments for capital assets, and the current payments for debt.

For a School District its size, the School District's combined fund balance of \$19.7 million is indicative of a strong financial position. However, with laws limiting the increase in tax levies, the School District Administration must continue to monitor its operating results and its financial position.

General Fund Budgetary Highlights

This section presents an analysis of significant variances between original and final budget amounts and between final budget amounts and actual results for the General Fund.

The General Fund is the only fund for which a budget is legally adopted. For the purposes of the analysis, the budget columns do not include the appropriated fund balance.

It is noted that instructional expenditures were less than budget by approximately \$458 thousand in 2022. Although less than budget based on a typical conservative approach, the variance was still comparable with the prior year budget and actual variance which is partially related to the unpredictable nature of special education expenses on an ongoing basis.

It is also noted that employee benefit expenditures were under budget by approximately \$349 thousand in 2022. This was primarily the result of a conservative budget for health insurance and retirement systems in 2022.

Actual vs. Budget (In Thousands of Dollars)

		riginal Budget	Final Budget	Actual	Encur	nbrances		ariance al/Budget)
Revenue:	_		<u>v</u>				4	
Local sources	\$	36,702	\$ 36,711	\$ 37,372	\$	-	\$	661
State sources		10,846	10,846	11,060		-		214
Federal sources		130	130	104		-		(26)
Medicaid reimbursements		50	50	82		-		32
Proceeds from leases		-	-	262		-		262
Total		47,729	 47,738	 48,881		-		1,143
Expenses:								
General support		4,608	4,840	4,738		146		(45)
Instruction		26,947	27,174	26,503		213		458
Pupil Transportation		1,636	2,353	2,128		203		22
Employee benefits		12,885	12,198	11,849		-		349
Debt service		2,795	2,960	3,223		-		(263)
Transfers out	_	205	 205	 192		-		13
Total		49,076	 49,730	 48,633		562		534
Revenue over (under) expense	\$	(1,347)	\$ (1,992)	\$ 248	\$	(562)	\$	1,677

Capital Assets

At the end of 2022, the School District had an investment of \$32.7 million in a broad range of capital assets.

Table A-8 Capital Assets (net of depreciation) (In Millions)

	Fiscal Year <u>2022</u>		 al Year 2 <u>021</u>	Percent <u>Change</u>	
Category:					
Land and land improvements	\$	0.1	\$ 0.1	22%	
Construction in progress		18.5	18.0	3%	
Buildings and improvements		12.4	13.4	-7%	
Furniture and equipment		0.8	1.0	-20%	
Lease assets		0.8	 0.8		
Total	\$	32.7	\$ 33.3	-2%	

Long-Term Liabilities

During 2022, the School District repaid \$1.9 million of outstanding bonds. Also, the School District's OPEB liability was adjusted to \$139.3 million in the current year which is based on an actuarial valuation. More detailed information about the School District's long-term liabilities is presented in the notes to the financial statements.

 Table A-9
 Outstanding Long-Term Debt (In Millions)

		cal Year <u>2022</u>	 cal Year <u>2021</u>	Percent <u>Change</u>
Category:				
General obligation bonds	\$	20.7	\$ 22.7	-9%
Installment purchase debt		1.5	\$ 1.7	-11%
Compensated absences		0.9	0.9	3%
Net pension liability - TRS		-	3.0	N/A
Total other postemployment benefits liability		139.3	 196.5	-29%
Total	\$	162.4	\$ 224.8	-28%

Factors Bearing on the Future of the School District

At the time these financial statements were prepared and audited, the School District was aware of the following existing circumstances that could significantly affect its financial health in the future:

- Health insurance, retirement costs, and other postemployment costs will continue to increase and could potentially affect the School District's financial health.
- The property tax cap continues to put pressure on School Districts to keep increases at very modest levels. This has resulted in less conservative budgeting practices.
- Impact of unstable NYS budget could negatively impact the School District's state aid.
- The School District performs multiyear financial planning and has effectively used reserves and financial gains to off-set some future expenditures, which helps to minimize the financial impact to taxpayers.
- Moody's has reaffirmed the School District's Aa3 credit rating stating that the District "benefits from a healthy financial position that has been driven by conservative budget management."

Contacting the School District's Financial Management

This financial report is designed to provide citizens, taxpayers, customers, and investors and creditors with a general overview of the finances of the School District and to demonstrate the School District's accountability with the funds it receives. If you have any questions about this report or need additional financial information, please contact:

Valerie Murphy School Business Administrator Spackenkill Union Free School District 15 Croft Road Poughkeepsie, New York 12603

STATEMENT OF NET POSITION JUNE 30, 2022

ASSETS	
CURRENT ASSETS:	
Cash and cash equivalents - unrestricted	\$ 12,685,531
Cash and cash equivalents - restricted	9,735,760
State and federal aid receivable	1,526,928
Mortgage receivable - current portion	375,000
Other receivables	79,285
Inventory	21,092
Total current assets	24,423,596
NON-CURRENT ASSETS:	
Capital assets, non-depreciable	18,645,861
Capital assets, depreciable, net	14,061,858
Mortgage receivable	375,000
Net pension asset - TRS Pension	19,298,719
Net pension asset - ERS Pension	738,412
Total non-current assets	53,119,850
Total assets	77,543,446
DEFERRED OUTFLOWS OF RESOURCES:	
Deferred outflows of resources - TRS Pension	11,242,496
Deferred outflows of resources - ERS Pension	1,657,792
Deferred outflows of resources - OPEB	25,824,465
Total deferred outflows of resources	38,724,753
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	116,268,199
LIABILITIES	
CURRENT LIABILITIES:	
Accounts payable	310,688
Accrued liabilities	1,167,175
Compensated absences due within one year	158,948
Due to Teachers' Retirement System	2,101,555
Due to Employees' Retirement System	115,970
Due to other governments	697
Unearned revenues	529,653
Accrued interest payable	92,091
Bonds payable due within one year	2,005,000
Installment purchase debt, due within one year	187,604
Total current liabilities	6,669,381
LONG-TERM LIABILITIES:	40.047.000
Bonds payable	18,647,629
Installment purchase debt Total other postemployment benefits obligation	1,351,313
Compensated absences liability	139,278,572 768,906
Total long-term liabilities	160,046,420
Total liabilities	166,715,801
DEFERRED INFLOWS OF RESOURCES: Deferred Inflows of resources - TRS Pension	21,513,098
Deferred Inflows of resources - ERS Pension	2,579,983
Deferred Inflows of resources - OPEB	77,990,583
Total deferred inflows of resources	102,083,664
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	268,799,465
NET POSITION	
Nat Investment in capital assats	1/ 700 100
Net Investment in capital assets Restricted	14,788,186 14,665,833
Unrestricted	(181,985,285)
Total net position	<u>\$ (152,531,266)</u>

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2022

			Program Revenue					let (Expense)
		<u>Expenses</u>		harges for <u>Services</u>		Operating <u>Grants</u>		Revenue and Changes in <u>Net Assets</u>
FUNCTIONS/PROGRAMS: General support Instruction Pupil transportation Debt service - interest School lunch Total functions/programs	\$	6,756,753 36,479,215 2,330,638 690,470 756,477 47,013,553	\$	- 659,177 - - 56,823 716,000	\$	- 848,791 - - 785,162 1,633,953	\$	(6,756,753) (34,971,247) (2,330,638) (690,470) <u>85,508</u> (44,663,600)
GENERAL REVENUE: Real property taxes Other tax items Use of money and property Miscellaneous State sources Total general revenue								29,811,509 6,186,227 113,834 517,273 11,060,069 47,688,912
CHANGE IN NET POSITION								3,025,312
NET POSITION - beginning of year, as previous	sly re	eported						(156,374,973)
RESTATEMENT (Note 18)								818,395
NET POSITION - beginning of year, as restated	I							(155,556,578)
NET POSITION - end of year							\$	(152,531,266)

BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2022

			_			
	General		Capital Projects	Non-Major Funds	Total Governmental Funds	
ASSETS:						
Cash and cash equivalents - unrestricted Cash and cash equivalents - restricted State and federal aid receivable Due from other funds Other receivables Inventory	\$ 7,199,427 9,418,648 955,204 1,576,915 77,008	\$ 824,327 	\$ 4,272,013 _ 	\$ 389,764 317,112 157,381 1,391,663 2,277 21,092	\$ 12,685,531 9,735,760 1,526,928 3,723,086 79,285 21,092	
TOTAL ASSETS	\$ 19,227,202	<u>\$ 1,688,010</u>	<u>\$ 4,577,181</u>	\$ 2,279,289	\$ 27,771,682	
LIABILITIES DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE:						
LIABILITIES:						
Accounts payable Accrued liabilities Compensated absences Due to other funds Due to other governments Due to Teachers' Retirement System Due to Temployees' Retirement System	\$ 310,688 1,165,685 1,161,400 94 2,101,555 115,970	- - 1,241,001 - -	\$ - 958,869 - - -	\$	\$ 310,688 1,167,175 158,948 3,723,086 697 2,101,555 115,970	
Unearned revenue	34,398	447,009		48,246	529,653	
Total liabilities FUND BALANCE: Nonspendable:	5,048,738	1,688,010	958,869	412,155	8,107,772	
Inventory	-			21,092	21,092	
Total nonspendable fund balance				21,092	21,092	
Restricted: Unemployment Workers' compensation Tax certiorari Insurance Retirement contributions Repairs Capital reserve Debt service reserve Employee benefits Other	332,106 331,771 4,232,370 314,232 2,278,169 550,000 600,000 - 780,000		- - - 3,618,312 - - - -	- - - 1,444,395 - - - - - - - - - - - - - - - - - - -	332,106 331,771 4,232,370 314,232 2,278,169 550,000 4,218,312 1,444,395 780,000 184,478	
Total restricted fund balance	9,418,648		3,618,312	1,628,873	14,665,833	
Assigned: Appropriated for subsequent year expenditures Other	350,000 562,867	-	-	217,169	350,000 780,036	
Total assigned fund balance	912,867			217,169	1,130,036	
Unassigned	3,846,949				3,846,949	
Total fund balance	14,178,464		3,618,312	1,867,134	19,663,910	
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	\$ 19,227,202	\$ 1,688,010	\$ 4,577,181	\$ 2,279,289	\$ 27,771,682	

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO GOVERNMENT-WIDE NET POSITION STATEMENT OF NET POSITION JUNE 30, 2022

Total governmental fund balance	\$ 19,663,910
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental fund financial statements	32,707,719
Mortgage receivable is not a current financial resource and, therefore, is not reported in the governmental fund financial statements	750,000
Pension related government-wide activity: Net pension asset - TRS Pension Net pension asset - ERS Pension Deferred outflows of resources - TRS Deferred outflows of resources - ERS Deferred inflows of resources - TRS Deferred inflows of resources - ERS	19,298,719 738,412 11,242,496 1,657,792 (21,513,098) (2,579,983)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental fund financial statements	(20,652,629)
Interest payable reported in the government-wide statements under full accrual accounting	(92,091)
Other postemployment benefits related government-wide activity: Deferred outflows of resources Total postemployment benefits liability Deferred inflows of resources	25,824,465 (139,278,572) (77,990,583)
Compensated absences recognized in government-wide statements under full accrual accounting	 (768,906)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ <u>(150,992,349</u>)

STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	Governmental Fund Types				
	General	Special Aid	Capital Projects	Non-Major Funds	Total Government Funds
REVENUE:					
Real property taxes	\$ 29,811,509	\$ -	\$ -	\$ -	\$ 29,811,509
Other tax items	6,186,227	-	-	-	6,186,227
Charges for services	659,177	-	-	-	659,177
Use of money and property	107,377	-	-	6,457	113,834
Sale of property and compensation for loss	375,000	-	-	-	375,000
Miscellaneous	232,738	-	50,000	152,340	435,078
State sources	11,060,069	143,131	-	13,992	11,217,192
Federal sources	104,334	601,326	-	771,170	1,476,830
Medicaid reimbursement	82,195	-	-	-	82,195
Sales - School lunch				56,823	56,823
Total revenue	48,618,626	744,457	50,000	1,000,782	50,413,865
EXPENDITURES:					
General support	4,738,063	-	-	-	4,738,063
Instruction	26,502,659	741,045	-	-	27,243,704
Pupil transportation	2,128,404	35,703	-	-	2,164,107
Employee benefits	11,848,534	\$ -	-	95,904	11,944,438
Debt service - Principal	2,354,968	-	-	-	2,354,968
Debt service - Interest	868,028	-	-	-	868,028
Other	-	-	-	161,449	161,449
Cost of sales	-	-	-	604,143	604,143
Capital outlay			514,682		514,682
Total expenditures	48,440,656	776,748	514,682	861,496	50,593,582
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	177,970	(32,291)	(464,682)	139,286	(179,717)
OTHER FINANCING SOURCES AND (USES):					
Proceeds from the issuance of leases	262,376	-	-	-	262,376
Transfers in	-	32,291	100,000	60,000	192,291
Transfers out	(192,291)				(192,291)
Total other financing sources (uses)	70,085	32,291	100,000	60,000	262,376
EXCESS (DEFICIENCY) OF REVENUE AND OTHER FINANCING					
SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	248,055	-	(364,682)	199,286	82,659
FUND BALANCE - beginning of year	13,930,409		3,982,994	1,667,848	19,581,251
FUND BALANCE - end of year	<u> </u>	<u>\$</u>	<u>\$ 3,618,312</u>	\$ 1,867,134	<u>\$ 19,663,910</u>

The accompanying notes are an integral part of these statements.

RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES-GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2022

Net change in fund balance - Total governmental funds	\$	82,659
Capital outlays, net of disposals, are expenditures in governmental funds, but are capitalized in the statement of net position		604,858
Depreciation is not recorded as a expenditure in the governmental funds, but is recorded in the statement of activities		(1,212,846)
Amortization is not recorded as an expenditure in the governmental funds, but is recorded in the statement of activities		(262,503)
Pension expense resulting from GASB 68 related reporting is not recorded as an expenditure in the government funds, but is recorded in the statement of activities		3,582,773
Net repayments of long-term debt are recorded as expenditures in the governmental funds, but are recorded as payments of liabilities in the statement of net position		2,354,968
Bond premium amortization is not recorded as revenue in the governmental funds, but is recorded in the statement of activities		141,577
Payments received on mortgage receivable are recorded as revenue in the governmental funds but are recorded as a decrease of the receivable in the statement on net position		(375,000)
Certain expenses in the statement of activities do not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds: Other postemployment benefits obligation Accrued interest payable Compensated absences		(1,787,155) 35,981 (140,000)
Change in net position - Governmental activities	<u>\$</u>	3,025,312

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

1. NATURE OF OPERATIONS

Spackenkill Union Free School District (School District) provides K-12 public education to students living within its geographic borders.

2. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. Those principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Significant accounting principles and policies utilized by the School District are described below:

Reporting Entity

The School District is governed by the Laws of New York State. The School District is an independent entity governed by an elected Board of Education (the Board). The President of the Board of Education serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for and controls all activities related to public school education within the School District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the School District is based upon criteria set forth by generally accepted accounting principles. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the School District. The School District is not a component unit of another reporting entity. The decision to include a potential component unit in the School District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is included in the School District's reporting entity:

Extraclassroom Activity Funds

The extraclassroom activity funds of the School District represent funds of the students of the School District. The Board of Education exercises general oversight of these funds. Separate audited financial statements (cash basis) of the extraclassroom activity funds can be found at the School District's business office. The School District accounts for transactions of the various student organizations in the miscellaneous special revenue fund.

Joint Venture

The School District participates in the Dutchess Board of Cooperative Education Services (BOCES). BOCES is a voluntary, cooperative association of School Districts in a geographic area that shares planning, services, and programs which provide educational and support activities. There is no authority or process by which a School District can terminate its status as a BOCES component.

BOCES are organized under §1950 of the New York State Education Law. A BOCES board is considered a corporate body. Members of a BOCES board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES board as a corporation (§1950(6)). In addition, BOCES boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n(a) of the New York State General Municipal Law.

BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component School District's share of administrative and capital cost is determined by resident public School District enrollment, as defined in the New York State Education Law, §1950(4)(b)(7). In addition, component School Districts pay tuition or a service fee for programs in which its students participate.

Financial statements for the BOCES are available from the BOCES administrative office.

Basis of Presentation

The School District's financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund level financial statements which provide more detailed information

Government-Wide Statements

The statement of net position and the statement of activities present financial information about the School District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, state aid, intergovernmental revenue, and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The statement of activities presents a comparison between direct expenses and program revenue for each function of the School District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenue includes charges paid by the recipients of goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenue that is not classified as program revenue, including all taxes, is presented as general revenue.

Fund Financial Statements

The School District uses funds to maintain its accounting records. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Basis of Presentation (Continued)

Fund Financial Statements (Continued)

The fund financial statements provide information about the School District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The accounts of the School District are organized into funds or account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenue and expenditures. The various funds are summarized by type in the financial statements. Significant transactions between funds within a fund type have been eliminated. The fund types and account groups used by the School District are as follows:

Governmental Fund Types

Governmental funds are those in which most governmental functions of the School District are reported. The acquisition, use, and balances of the School District's expendable financial resources and the related liabilities (except those accounted for in the proprietary and fiduciary funds) are accounted for through the governmental funds. The measurement focus is upon determination of changes in financial position rather than upon determination of net income.

The following are the School District's major governmental funds:

<u>General Fund</u>: This is the School District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

<u>Special Aid Fund</u>: This fund accounts for the proceeds of specific federal and state grants revenue sources that are legally restricted to expenditures for specified purposes (e.g. special education) and other activities whose funds are restricted as to use.

<u>Capital Projects Fund</u>: These funds are used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.

The following are the School District's nonmajor governmental funds:

<u>School Lunch Fund</u>: This fund accounts for the proceeds of specific federal and state grants revenue sources that are legally restricted to expenditures for school lunch operations.

<u>Debt Service Fund</u>: The debt service fund is used to account for and report on the accumulation of resources to be used for redemption of general long-term indebtedness.

<u>Miscellaneous Special Revenue Fund</u>: This fund accounts for proceeds from various funding sources, which may be restricted by a donor or designated by the School District for specific purposes. The transactions of the Extraclassroom Activity Funds are included in this fund.

Basis of Presentation (Continued)

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenue and expenditures during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities, and useful lives of long-lived assets.

Measurement Focus and Basis of Accounting

Measurement focus refers to what is being measured, whereas basis of accounting refers to when revenues and expenditures are recognized. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Non-exchange transactions in which the School District gives or receives value without directly receiving or giving equal value in exchange include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenue is recognized when measurable and available. The School District considers all revenue reported in the governmental funds to be available if the revenue is expected to be collected within sixty days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under leases are reported as other financing sources.

Cash and Cash Equivalents

Cash and cash equivalents consist of funds deposited in demand deposit accounts and amounts with the New York Cooperative Liquid Assets Securities System (NYCLASS) and New York State Liquid Asset Fund (NYSLAF). The School District's deposit and investment policies are governed by State statutes. The School District has adopted its own written investment policy, which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The School District is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit. Permissible investments include NYCLASS and NYSLAF, obligations of the U.S. Treasury, U.S. Agencies and obligations of New York State or its political subdivisions and accordingly, The School District's policy provides for no credit risk on investments.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by FDIC insurance. The School District has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and School District subdivisions.

The School District participates in NYCLASS and NYSLAF, multi-municipal cooperative investment pool agreements pursuant to New York State General Municipal Law, whereby the School District holds a portion of the investments in cooperation with other participants. At June 30, 2022, the School District held \$1,991,110 in NYCLASS and \$15,338,025 in NYSLAF consisting of various investments in securities issued by the United States and its agencies. Both NYCLASS and NYSLAF are rated 'AAAm' by Standard & Poor's Global Ratings. Balances held with both NYCLASS and NYSLAF are highly liquid and the amount held represents the cost of the investment pool shares, which are considered to approximate fair value. Additional information concerning NYCLASS, including the annual report, can be found on its website www.newyorkclass.org.

Restricted Cash

Restricted cash represents cash and cash equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end amounted to \$9,735,760 within the governmental funds.

Property Taxes

Real property taxes are levied annually by the board of education no later than September 1, and become a lien on August 31. Taxes were collected during the period September 1 to November 1.

Uncollected real property taxes are subsequently enforced by the County of Dutchess (the County), in which the School District is located. The County pays an amount representing uncollected real property taxes transmitted to the County for enforcement to the School District no later than the following April 1.

The School District received \$4,456,900 during the 2021-2022 fiscal year representing the fifth installment on a 15-year Payment in Lieu of Taxes (PILOT) agreement with IBM; as per the PILOT agreement between IBM and the Town of Poughkeepsie. The payment made up approximately 10% of the voter approved general fund budget.

Inventory

Inventory of food in the school lunch fund is recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value, which approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

Interfund Transactions

The operations of the School District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The School District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenue to provide financing or other services.

In the Government-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds, with the exception of those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the School District's practice to settle these amounts at a net balance.

Capital Assets

Capital assets are reported at actual cost for acquisitions subsequent to July 1, 2002. For assets acquired prior to July 1, 2002, estimated historical costs, based on appraisals conducted by independent third-party professionals, were used. Donated assets are reported at estimated fair market value at the time received.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the Government-wide statements are as follows:

	Capitalization <u>Threshold</u>		Depreciation <u>Method</u>	Estimated <u>Useful Life</u>	
Land	\$	5,000	N/A	N/A	
Buildings and improvements	\$	5,000	SL	20 - 50	
Furniture and equipment	\$	5,000	SL	4 - 25	

Capital assets also include lease assets with a term greater than one year. The School District does not implement a capitalization threshold for lease assets. Lease assets are amortized on a straight-line basis over the term of the lease.

Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenses/expenditure) until then.

The government has the following items that qualify for reporting in this category;

Deferred charges result from pension contributions made subsequent to the measurement date of the plan.

Deferred charges result from differences between expected and actual experience of the plan.

Deferred charges result from net differences between projected and actual earnings on pension plan investments of the plan.

These amounts are deferred and amortized and expensed against pension expense in future periods.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until then.

The government has the following items reported in this category:

The net amount of the School District's balances of deferred inflows of resources related to pensions is reported in the government-wide statement of net position as deferred inflows of resources. This represents the effect of the net change in the School District's proportion of the collective net pension asset or liability and the difference during the measurement period between the School District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense.

Vested Employee Benefits

Compensated Absences

School District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Sick leave eligibility and accumulation is specified in negotiated labor contracts and in individual employment contracts. Upon retirement, resignation, or death, employees may receive a payment based on unused accumulated sick leave, based on contractual provisions.

Consistent with GAAP, an accrual for accumulated sick leave is included in the compensated absences liability at year-end. The compensated absences liability is calculated based on the pay rates in effect at year-end.

Other Benefits

School District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

Other Postemployment Benefits

In addition to providing pension benefits, the School District provides post-employment health insurance coverage and survivor benefits to its retired employees and their survivors in accordance with the provisions of the employment contracts negotiated between the School District and its employee groups. Substantially all of the School District's employees may become eligible for these benefits if they reach normal retirement age while working for the School District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing postemployment benefits is shared between the School District and the retired employee.

Unearned Revenue

Unearned revenue is reported when potential revenue does meet both the measurable and available criteria for recognition in the current period. Unearned revenue also arises when resources are received by the School District before it has legal claim to them, as when grant monies are received prior to the incidence of qualifying expenditures. In subsequent periods, when both recognition criteria are met, or when the School District has legal claim to the resources, the liability for unearned revenue is removed and revenue is recorded.

Statute provides the authority for the School District to levy taxes to be used to finance expenditures within the first 120 days of the succeeding fiscal year. Consequently, such amounts are recognized as revenue in the subsequent fiscal year, rather than when measurable and available.

Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner, and in full, from current financial resources.

Claims and judgments, and compensated absences that will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the School District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net position.

Restricted Resources

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the School District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these notes.

Net Position/Fund Balance Classifications

Government-wide statements

In the government-wide statements there are three classes of net position:

Net Investment in capital assets - consists of net capital assets (cost less accumulated depreciation) plus unspent bond proceeds reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.

Restricted net position - reports net position when constraints placed on the assets are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Restricted net position consists of the following:

Unemployment	\$ 332,106
Workers' compensation	331,771
Tax certiorari	4,232,370
Insurance	314,232
Retirement	2,278,169
Repairs	550,000
Capital reserve	4,218,312
Debt service	1,444,395
Employee benefits	780,000
Other	 184,478
Total restricted net position	\$ 14,665,833

Unrestricted net position - reports all other net position that does not meet the definition of the above two classifications and are deemed to be available for general use by the School District.

Net Position/Fund Balance Classifications

Governmental Fund Statements

In the fund basis statements there are five classifications of fund balance:

Nonspendable fund balance - Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually are required to be maintained intact. Non-spendable fund balance includes the inventory recorded in the school lunch fund.

Restricted fund balance - Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.

Net Position/Fund Balance Classifications (Continued)

The School District has available the following restricted fund balances:

Capital Vehicle

Capital vehicle reserve (Education Law §3651) is used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital vehicle reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve; the ultimate amount, its probable term, and the source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. This reserve is accounted for in the general fund under restricted fund balance.

<u>Repair</u>

Repair reserve (GML §6-d) is used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The board of education, without voter approval, may establish a repair reserve fund by a majority vote of its members. Voter approval is required to fund this reserve (opinion of the New York State Comptroller 81-401). Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the general fund under restricted fund balance.

Workers' Compensation

Workers' compensation reserve (GML §6-j) is used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers' Compensation Law, and for payment of expenses of administering this self-insurance program. The reserve may be established by board action, and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. The reserve is accounted for in the general fund under restricted fund balance.

Unemployment Insurance

Unemployment insurance reserve (GML §6-m) is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the School District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. The reserve is accounted for in the general fund under restricted fund balance.

Net Position/Fund Balance Classifications (Continued)

Governmental Fund Statements (Continued)

Debt Service

Mandatory reserve for debt service (GML §6-I) is used to establish a reserve for the purpose of retiring the outstanding obligations upon the sale of School District property or capital improvement that was financed by obligations which remain outstanding at the time of sale. The funding of the reserve is from the proceeds of the sale of School District property or capital improvement. The reserve is accounted for in the debt service fund under the restricted fund category.

Insurance

Insurance reserve is used to pay liability, casualty, and other types of losses, except losses incurred for which the following types of insurance may be purchased: life, accident, health, annuities, fidelity and surety, credit, title residual value, and mortgage guarantee. In addition, this reserve may not be used for any purpose for which a special reserve may be established pursuant to law (for example, for unemployment compensation insurance). The reserve may be established by Board action, and funded by budgetary appropriations, or such other funds as may be legally appropriated. There is no limit on the amount that may be accumulated in the insurance reserve; however, the annual contribution to this reserve may not exceed the greater of \$33,000 or 5% of the budget. Settled or compromised claims up to \$25,000 may be paid from the reserve without judicial approval. The reserve is accounted for in the general fund under restricted fund balance.

Liability Claims and Property Loss

Property loss reserve and liability reserve (Education Law §1709(8)(c)) are used to pay for property loss and liability claims incurred. Separate funds for property loss and liability claims are required, and these reserves may not in total exceed 3% of the annual budget or \$15,000, whichever is greater. This type of reserve fund may be utilized only by School Districts, except city School Districts with a population greater than 125,000. These reserves are accounted for in the general fund under restricted fund balance.

<u>Tax Certiorari</u>

Tax certiorari reserve (Education Law §3651.1-a) is used to establish a reserve fund for tax certiorari and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount which might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceedings in the year such monies are deposited must be returned to the general fund on or before the first day of the fourth fiscal year after deposit of these monies. The reserve is accounted for in the general fund under restricted fund balance.

Employee Benefits and Accrued Liability

Reserve for employee benefit accrued liability (GML §6-p) is used to reserve funds for the payment of accrued employee benefits due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. The reserve is accounted for in the general fund under restricted fund balance.

Net Position/Fund Balance Classifications (Continued)

Governmental Fund Statements (Continued)

Retirement Contribution

Retirement contribution reserve (GML §6-r) is used for the purpose of financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of operation and condition of the fund must be provided to the board. This reserve is accounted for in the general fund under restricted fund balance.

Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations. Open encumbrances are reported as restricted, committed or assigned fund balance based on the constraints on the use of these funds.

Committed fund balance - Includes amounts that can be used for the specific purposes pursuant to constraints imposed by formal action of the School District's highest level of decision-making authority, i.e., the Board of Education. The School District has no committed fund balances as of June 30, 2022.

Assigned fund balance - Includes amounts that are constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. There was an amount designated for subsequent year's expenditures in the general fund of \$350,000. As of June 30, 2022, the School District's encumbrances were classified as follows:

General fund encumbrances:	
General Support	\$ 147,312
Instruction	213,016
Transportation	 202,539
Total	\$ 562,867

Unassigned fund balance - Includes all other general fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the School District.

New York State Real Property Tax Law §1318 limits the amount of unexpended surplus funds the School District can retain to no more than 4% of the School District's budget for the general fund for the ensuing fiscal year. Non-spendable and restricted fund balance of the general fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

Net Position/Fund Balance Classifications (Continued)

Governmental Fund Statements (Continued)

Order of Fund Balance Spending Policy

The School District's policy is to apply expenditures against non-spendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year. For all funds, non-spendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance. In the general fund, committed fund balance is determined next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

3. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND GOVERNMENT-WIDE STATEMENTS

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the Government-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the statement of activities compared with the current financial resources focus of the governmental funds.

Total Fund Balances of Governmental Funds vs. Net position of Governmental Activities

Total fund balances of the School District's governmental funds differ from net position of governmental activities reported in the statement of net position. This difference primarily results from the additional long-term economic focus of the statement of net position versus the solely current financial resources focus of the governmental fund balance sheets.

Statement of Revenue, Expenditures, and Change in Fund Balance vs. Statement of Activities

Differences between the governmental funds statement of revenue, expenditures, and changes in fund balance and the statement of activities fall into one of three broad categories.

The categories shown below represent:

Long-Term Revenue and Expense Differences

Long-term revenue differences arise because governmental funds report revenue only when it is considered available, whereas the statement of activities reports revenue when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the statement of activities.

Capital Related Differences

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the statement of activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the statement of activities.

3. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND GOVERNMENT-WIDE STATEMENTS (Continued)

Statement of Revenue, Expenditures, and Change in Fund Balance vs. Statement of Activities (Continued)

Long-Term Debt Transaction Differences

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the statement of activities as incurred, and principal payments are recorded as a reduction of liabilities in the statement of net position.

4. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgets

The School District administration prepares a proposed budget for approval by the Board of Education for the following governmental funds for which legal (appropriated) budgets are adopted:

The voters of the School District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line-item level.

Appropriations established by the adoption of the budget constitute a limitation on expenditures, (and encumbrances), that may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year.

Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved the Board of Education as a result of selected new revenue sources not included in the original budget, (when permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the School District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

5. CASH AND CASH EQUIVALENTS

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. While the School District does not have a specific policy for custodial credit risk, New York State statutes govern the School District's investment policies, as discussed in Note 2.

Custodial Credit Risk - Deposits

The School District's aggregate bank balances (disclosed in the financial statements), included balances not covered by depository insurance at year-end, collateralized as follows:

	Bank <u>Balance</u>		Carrying <u>Amount</u>
Cash	\$	5,918,658	\$ 5,091,508
Collateralized with securities held by the pledging financial institution's trust department or agent in the District's name	\$	5,168,658	
Covered by FDIC insurance		750,000	
Total	\$	5,918,658	

Collateral is required for time deposits and certificates of deposit at 102% of all deposits not covered by the federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and towns.

Restricted Cash and Cash Equivalents

Restricted cash and cash equivalents represent cash and cash equivalents where use is limited by legal requirement. These assets represent amounts required by statute to be reserved for various purposes.

Restricted cash and cash equivalents consists of the following at June 30, 2022:

General Fund:		
Unemployment	\$	332,106
Workers' compensation		331,771
Tax certiorari		4,232,370
Insurance		314,232
Retirement contributions		2,278,169
Repairs		550,000
Capital reserve		600,000
Employee benefits		780,000
Total General Fund		9,418,648
Miscellaneous Special Revenue Fund:		
Cash on deposit for scholarships, private purpose trust funds,		
and extraclassroom activity funds		233,380
Debt Service Fund:		
Debt service	. <u> </u>	83,732
Total	\$	9,735,760

6. PARTICIPATION IN BOCES

During the year, the School District was billed \$4,394,498 for BOCES administrative and program costs. The School District's share of BOCES aid amounted to \$1,527,914.

Financial statements for BOCES are available from the BOCES administrative office.

7. CAPITAL ASSETS, NET

Capital asset balances and activity for the year ended June 30, 2022, were as follows:

	July 01, 2021 Balance <u>(Restated)</u>	Additions or <u>Transfers in</u>	Disposals or <u>Transfers out</u>	June 30, 2022 <u>Balance</u>
Governmental activities: Capital assets that are not depreciated:				
Land Construction in process	\$ 121,545 18,009,634	\$ - 514,682	\$	\$ 121,545 18,524,316
Total non-depreciable cost	18,131,179	514,682	-	18,645,861
Capital assets that are depreciated: Buildings and improvements Furniture and equipment	31,831,208 3,939,111	90,176		31,831,208 4,029,287
Total depreciable historical cost	35,770,319	90,176		35,860,495
Less accumulated depreciation: Buildings and improvements Furniture and equipment	18,457,946	926,488 		19,384,434 3,232,471
Total accumulated depreciation	21,404,059	1,212,846		22,616,905
Total depreciable cost, net	14,366,260	(1,122,670)		13,243,590
Lease assets being amortized Equipment	818,395	262,376	<u> </u>	1,080,771
Total lease assets being amortized	818,395	262,376		1,080,771
Less accumulated amortization Equipment	<u> </u>	262,503	<u> </u>	262,503
Total accumulated amortization	<u> </u>	262,503		262,503
Total lease assets being amortized, net	818,395	(127)	<u> </u>	818,268
Total governmental activities capital assets, net	\$ 33,315,834	<u>\$ (608,115)</u>	<u>\$</u> -	<u>\$ 32,707,719</u>

7. CAPITAL ASSETS, NET (CONTINUED)

Depreciation and amortization expense for the year ended June 30, 2022, was allocated to specific functions as follows:

	Depreciation		<u>An</u>	nortization
Instruction	\$	945,195	\$	262,503
General support		166,799		-
Pupil transportation		79,101		-
School Lunch		21,751		-
Total	\$	1,212,846	\$	262,503

8. SHORT-TERM DEBT

The School District may issue revenue anticipation notes (RAN) or tax anticipation notes (TAN), in anticipation of the receipt of revenue. These notes are recorded as a liability in the fund that will actually receive the proceeds from the issuance of the notes. The RANs and TANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The School District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which an insufficient or no provision is made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

The School District may issue bond anticipation notes (BAN) in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities in the fund that will actually receive the proceeds from the issuance of bonds. State law requires that BANs issued for capital purposes be converted to long-term financing within five years after the original issue date.

The School District had no short-term debt activity during the current year

9. LONG-TERM DEBT

Interest on all debt for the year was composed of:

Interest paid - Long-term debt	\$ 868,028
Plus: Interest accrued in the current year	92,091
Less:Interest accrued in the prior year	(128,072)
Amortization of bond premium	 (141,577)
Total interest expense	\$ 690,470

9. LONG-TERM DEBT (Continued)

	Beginning <u>Balance</u>	lssued	Redeemed	Ending <u>Balance</u>	Due Within <u>One Year</u>
Bonds payable:					
Serial bonds	\$ 21,859,813	\$-	\$ 1,910,000	\$ 19,949,813	\$ 2,005,000
Plus - unamortized premiums	844,393	-	141,577	702,816	
Subtotal - Bonds Payable	22,704,206	<u>-</u>	2,051,577	20,652,629	2,005,000
Installment Purchase Debt:	1 704 500		400 500	4 500 047	407.004
Energy Performance Contract	1,721,509		182,592	1,538,917	187,604
Total other postemployment benefits	196,540,459	-	57,261,887	139,278,572	-
Net pension liability - TRS	3,044,339	- {A}	3,044,339	-	-
Net pension liability - ERS	9,333	- {A}	9,333	-	-
Compensated absences	927,854			927,854	158,948
Total long-term liabilities	\$224,947,700	<u>\$</u>	\$ 62,549,728	\$162,397,972	\$ 2,351,552

Long-term liability balances and activity for the year are summarized below:

 $\{A\}$ Additions and deletions to compensated absences and the net pension liabilities are shown net because it is impractical to determine these amounts separately.

Issue dates, maturities, and interest rates on outstanding debt are as follows:

Bond Issue	lssued	Maturity	Interest Rate	June 30, 2022 <u>Balance</u>
Serial Bond	7/15/2007	2023	4.25%	\$ 195,000
Serial Bond	3/19/2013	2026	2.00%	794,813
Serial Bond	6/25/2019	2034	5.00%	5,055,000
Serial Bond	6/24/2020	2036	2.00%-5.00%	10,845,000
Refunding Bonds	7/7/2020	2026	5.00%	3,060,000
Total				<u>\$ 19,949,813</u>

The following is a summary of the maturity of bonds payable:

	Serial Bonds			Installment Purchase Debt				
		<u>Principal</u>		Interest		Principal	<u>Interest</u>	
Fiscal Year Ending June								
2023	\$	2,005,000	\$	732,344	\$	187,604	\$	40,684
2024		1,885,000		642,800		192,753		35,535
2025		1,985,000		559,225		198,043		30,245
2026		2,079,813		458,925		203,479		24,810
2027		1,100,000		383,750		209,063		19,225
2028-2032		6,230,000		1,178,100		547,975		22,616
2033-2036		4,665,000		230,300		-		-
Totals	\$	19,949,813	\$	4,185,444	\$	1,538,917	\$	173,115

9. LONG-TERM DEBT (Continued)

In 2014, the School District entered into a \$2,798,596 contractual agreement to install energy saving equipment and/or to upgrade existing facilities to enhance performance. The terms of the contract provide for repayment over fifteen years, with semi-annual installments through August 2029. Payments include interest at 2.726%. The balance due at June 30, 2022 was \$1,538,917.

10. LEASES

The School District leases various copiers and equipment, primarily with Dutchess BOCES. The leases do not contain renewal options. Activity of lease liabilities for the year ended June 30, 2022 is summarized as follows:

(Restated)				Amounts
Beginning			Ending	Due Within
<u>Balance</u>	Additions	Subtractions	<u>Balance</u>	<u>One Year</u>
<u>\$</u> -	\$ 262,376	\$ 262,376	<u>\$</u> -	<u>\$</u> -

11. INTERFUND BALANCES AND ACTIVITY

Interfund receivables and payables, other than between governmental activities and fiduciary funds, are eliminated on the statement of net position. The School District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are expected to be repaid within one year. The following is a summary of interfund activity:

	Interfund				Transfers				
		Payable	F	Receivable		<u>In</u>		Out	
General fund	\$	1,161,400	\$	1,576,915	\$	-	\$	192,291	
Special aid fund		1,241,001		471,660		32,291		-	
Capital projects fund		958,869		282,848		100,000		-	
School lunch fund		312,914		31,000		60,000		-	
Debt service fund		-		1,360,663		-		-	
Miscellaneous special revenue	_	48,902		<u> </u>		<u> </u>		<u> </u>	
Total government activities	\$	3,723,086	\$	3,723,086	\$	192,291	\$	192,291	

12. PENSION PLANS

New York State Employees' Retirement System

The School District participates in the New York State and Local Employees' Retirement System (ERS) also referred to as New York State and Local Retirement System (the System). This is a cost-sharing multiple-employer retirement system, providing retirement benefits, as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), established to hold all net assets and record changes in plan net position allocated to the System. System benefits are established under the provisions of the New York Retirement and Social Security Law (NYRSSL). Once an employer elects to participate in the System, the election is irrevocable.

The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The School District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The system is included in the State's financial report as a pension trust fund.

That report, including information with regard to benefits provided, may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

Contributions

The system is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27th, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, (ERS) who generally contribute 3 percent of their salary for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employees' contributions based on salaries paid during the Systems' fiscal year ending March 31.

Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

2022	\$ 543,945
2021	\$ 491,262
2020	\$ 494,434

Chapter 260 of the Laws of 2004 of the State of New York allows local employers to bond or amortize a portion of their retirement bill for up to 10 years in accordance with the following schedule:

- For State fiscal year (SFY) 2004-05, the amount in excess of 7 percent of employees' covered pensionable salaries, with the first payment of those pensions' costs not due until the fiscal year succeeding that fiscal year in which the bonding/amortization was instituted.
- For SFY 2005-06, the amount in excess of 9.5 percent of employees' covered pensionable salaries.
- For SFY 2007-08, the amount in excess of 10.5 percent of the employee's covered pensionable salaries.

New York State Employees' Retirement System (Continued)

Contributions (Continued)

This law requires all participating employers to make payments on the current basis, while bonding or amortizing existing unpaid amounts relating to the System's fiscal years ending March 31, 2005 through 2008.

- Chapter 57 of the Laws of 2010 of the State of New York allows local employers to amortize a portion of their retirement bill for 10 years in accordance with the following stipulations:
- For state fiscal year 2010-11, the amount in excess of the graded rate of 9.5 percent of employees' covered pensionable salaries, with the first payment of those pension costs not due until the fiscal year succeeding that fiscal year in which the amortization was instituted.
- For subsequent State fiscal years, the graded rate will increase or decrease by up to one percent depending on the gap between the increase or decrease in the System's average rate and the previous graded rate.
- For subsequent State fiscal years in which the System's average rates are lower than the graded rates, the employer will be required to pay the graded rate. Any additional contributions made will first be used to pay off existing amortizations, and then any excess will be deposited into a reserve account and will be used to offset future increases in contribution rates.

This law requires participating employers to make payments on the current basis while amortizing existing unpaid amounts relating to the System's fiscal years when the local employer opts to participate in the program. The School District had no unpaid liability at the end of the fiscal year.

• Chapter 105 of the Laws of 2010 of the State of New York authorizes local governments to make available a retirement benefit incentive program. The costs of the program will be billed and paid over five years beginning February 1, 2012. The School District had no retirement incentive liability at year end.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the School District reported an asset of \$738,412 for its proportionate share of the net pension asset. The net pension asset was measured as of March 31, 2022, and the total pension liability used to calculate the net pension asset was determined by the actuarial valuation as of April 1, 2021. The School District's proportion of the net pension asset was based on a projection of the School District's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At June 30, 2022, the School District's proportion was 0.0090330%, which was a decrease from its proportion measured June 30, 2021 of .0003403%.

New York State Employees' Retirement System (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2022, the School District recognized pension expense of \$112,848. At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred Outflows of		Deferred Inflows of
			Resources	
Differences between expected and actual experience	\$	55,921	\$	72,533
Changes in assumptions		1,232,327		20,794
Net difference between projected and actual earnings on pension plan investments		-		2,417,990
Changes in proportion and differences between the District's				
contributions and proportionate share of contributions		253,574		68,666
Contributions subsequent to the measurement date		115,970		-
Total	\$	1,657,792	\$	2,579,983

\$115,970 reported as deferred outflows related to pensions resulting from the School District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Plan's Year Ended March 31:

2022	\$-	
2023	(125,344))
2024	(217,275))
2025	(586,318)
2026	(109,224))
Thereafter		
	<u>\$ (1,038,161</u>)

New York State Employees' Retirement System (Continued)

Actuarial Assumptions

The total pension liability at March 31, 2022, was determined by using an actuarial valuation as of April 1, 2021, with updated procedures used to roll forward the total pension liability to March 31, 2022. The actuarial valuation used the following actuarial assumptions:

Actuarial cost method	Entry age normal
Inflation	2.70%
Salary scale	4.40%
Projected COLAs	1.40%
Decrements	Developed from the Plan's 2020 experience study of the
	period April 1, 2015 through March 31, 2020
Mortality improvement	Society of Actuaries Scale MP-2020
Investment Rate of Return	5.90% compounded annually, net of investment expenses

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for equities and fixes income as well as historical investment data and plan performance.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2022 are summarized below:

		Long Term
	Target	Expected Real
Asset Type	Allocation	Rate
Domestic Equity	32%	3.30%
International Equity	15%	5.85%
Private Equity	10%	6.50%
Real Estate	9%	5.00%
Opportunistic/ARS Portfolio	3%	4.10%
Credit	4%	3.78%
Real Assets	3%	5.80%
Fixed Income	23%	0.00%
Cash	1%	-1.00%
	100%	-

Discount Rate

The discount rate used to calculate the total pension liability was 5.90%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

New York State Employees' Retirement System (Continued)

Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 5.90%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percent lower (4.90%) or 1 percent higher (6.90%) than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	(4.90%)	(5.90%)	(6.90%)
Proportionate Share of Net Pension liability (asset)	\$ 1,900,665	\$ (738,412)	\$ (2,945,872)

Pension Plan Fiduciary Net Position

The components of the current-year net pension liability of the employers as of March 31, 2022 were as follows:

	Pension Plan's		
	Fic	luciary Net Position	
Total pension liability	\$	\$ 223,874,888,000	
Net position		(232,049,473,000)	
Net pension liability (asset)	\$	\$ (8,174,585,000)	

Fiduciary net position as a percentage of total pension liability -103.65%

New York State Teachers' Retirement System

The School District participates in the New York State Teachers' Retirement System (NYSTRS). TRS is a cost-sharing, multiple employer public employee retirement system. The system offers a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death, and disability.

The New York State Teachers' Retirement Board administers NYSTRS. The system provides benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. NYSTRS issues a publicly available financial report that contains financial statements and required supplementary information for the system. The report may be obtained by writing to NYSTRS, 10 Corporate Woods Drive, Albany, New York 12211-2395.

The System is noncontributory for the employees who joined prior to July 27, 1976. For employees who joined the System after July 27, 1976, and prior to January 1, 2010, employees contribute 3% of their salary, except that employees in the System more than ten years are no longer required to contribute. For employees who joined after January 1, 2010 and prior to April 1, 2012, contributions of 3.5% are paid throughout their active membership.

New York State Teachers' Retirement System (Continued)

Contributions

For employees who joined after April 1, 2012, required contributions of 3.5% of their salary are paid until April 1, 2013 and they then contribute 3% to 6% of their salary throughout their active membership. Pursuant to Article 11 of the Education Law, the New York State Teachers' Retirement Board establishes rates annually for NYSTRS.

The School District is required to contribute at an actuarially determined rate. The School District contributions made to the systems were equal to 100% of the contributions required for each year. The required contributions for the current year and two preceding years were:

2022	\$ 1,937,707
2021	\$ 1,681,279
2020	\$ 1,933,048

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the School District reported an asset of \$19,298,719 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2021, and the total pension asset used to calculate the net pension asset was determined by the actuarial valuation as of June 30, 2020 with update procedures applied to roll forward the total pension asset to June 30, 2021. The School District's proportion of the net pension asset was based on a projection of the School District's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At June 30, 2022, the School District's proportion was 0.111366%, which was an increase from its proportion measured June 30, 2021 of 0.0011940%.

For the year ended June 30, 2022, the School District recognized pension revenue of \$1,155,130. At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred Outflows of	[Deferred Inflows of
		Resources	F	lesources
Differences between expected and actual experience Changes in assumptions Net difference between projected and actual earnings on pension plan investments Changes in proportion and differences between the District's	\$	2,660,124 6,347,752 -	\$	100,265 1,124,093 20,198,106
contributions and proportionate share of contributions Contributions subsequent to the measurement date	_	133,065 2,101,555		90,634 -
Total	\$	11,242,496	\$ 2	21,513,098

\$2,101,555 reported as deferred outflows related to pensions resulting from the School District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023.

New York State Teachers' Retirement System (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Plan's Year Ended June 30:	
2022	\$ (2,469,329)
2023	(2,903,158)
2024	(3,676,362)
2025	(4,861,602)
2026	901,359
Thereafter	 636,935
	\$ (12,372,157)

Actuarial Assumptions

The total pension asset at the June 30, 2021, measurement date was determined by an actuarial valuation as of June 30, 2020, with update procedures used to roll forward the total pension asset to June 30, 2021. The actuarial valuation used the following actuarial assumptions:

Inflation	2.40%
Projected Salary Increases	Rates of increase differ based on service.
	They have been calculated based upon recent NYSTRS member experience.

<u>Rate</u>		
5.18%		
3.64%		
2.50%		
1.95%		

Projected COLAs	1.30% compounded annually
Investment Rate of Return	6.95% compounded annually, net of pension plan investment
	expense, including inflation.

Annuitant mortality rates are based on plan member experience, with adjustments for mortality improvements based on society of Actuaries Scale MP-2020, applied on a generational basis. Active member mortality rates are based on plan member experience, with adjustments for mortality improvements based on Scale MP-2020 starting as of June 30, 2021.

The actuarial assumptions were based on the results of an actuarial experience study for the period July 1, 2015 to June 30, 2020.

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations.* ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance.

New York State Teachers' Retirement System (Continued)

Actuarial Assumptions

Best estimates of arithmetic real rates of return for each major asset class included in the Systems target asset allocation as of the valuation date of June 30, 2020 (see the discussion of the pension plan's investment policy) are summarized in the following table:

		Long Term
	Target	Expected Real
<u>Asset Type</u>	Allocation	Rate
Domestic Equity	33%	6.8%
International Equity	16%	7.6%
Global Equity	4%	7.1%
Real Estate Equity	11%	6.5%
Private Equity	8%	10.0%
Domestic Fixed Income	16%	1.3%
Global Bonds	2%	0.8%
High-yield Bonds	1%	3.8%
Private Debt	1%	5.9%
Real Estate Debt	7%	3.3%
Cash Equivalents	1%	-0.2%
	100.0%	-
		_

Discount Rate

The discount rate used to measure the total pension liability was 6.95%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from School Districts will be made at statutorily required rates, actuarially determined. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the net pension liability (asset) of the School Districts calculated using the discount rate of 6.95%, as well as what the School Districts' net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.95%) or 1-percentage-point higher (7.95%) than the current rate:

Share of the net Pension Liability to the Discount Rate Assumption

	1% Decrease	Current Discount	1% Increase
	(5.95%)	(6.95%)	(7.95%)
Proportionate Share of Net Pension liability (asset)	\$ (2,025,119)	\$(19,298,719)	\$(33,815,926)

New York State Teachers' Retirement System (Continued)

Pension Plan Fiduciary Net Position

The components of the current-year net pension (asset) of the employers as June 30, 2022, were as follows:

		Pension Plan's			
	Fiduciary Net Position				
Total pension liability	\$	130,819,415,417			
Net position		(148,148,457,363)			
Net pension liability (asset)	\$	(17,329,041,946)			
Fiduciary net position as a percentage of total pension liability		-113.2%			

13. POSTEMPLOYMENT BENEFITS

Plan Description

The School District provides for postretirement medical benefits to retiring employees after 10 years of service. When a retiree reaches age 65, Medicare will provide primary coverage, except as otherwise provided by law. Dental and life insurance benefits are available with select individuals and classes of employees. The Plan can be amended by action of the School District through agreements with different bargaining units. The Plan does not issue a stand-alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan.

The plan is a single-employer defined benefit OPEB plan administered by the School District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the School District Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Benefits Provided

The School District provides healthcare benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the School District offices and are available upon request.

Employees Covered by Benefit Terms

At June 30, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries	6
currently receiving benefits	189
Inactive employees or beneficiaries	6
entitled to but not yet receiving	
benefits	-
Active employees	273
Total participants	462

Total OPEB Liability

The School District's total OPEB liability of \$139,278,572 was measured as of June 30, 2022, and was determined by an actuarial valuation as of July 1, 2020.

13. POSTEMPLOYMENT BENEFITS (Continued)

Actuarial Assumptions and Other Inputs

The total OPEB liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	9.00%
Payroll Growth	3.00%
Discount Rate	3.77%
Healthcare Cost Trend Rates	7.0% for 2021, decreasing annually to an ultimate rate of 4.50% by 2032.
Share of Benefit-Related Costs	Medical coverage, including prescription drugs as part of the medical plan,
	is offered to retirees on a fully insured basis through NHAI (DEHIC).
	Furthermore, valuation reflects the reimbursement of Medicare Part B
	premium to retirees and spouses over age 65 that are eligible for the benefit.
	Coverage is not provided for dental, vision, life insurance or Medicare
	Part D premium reimbursement. Contribution rates are based on a percentage of premium by class of employees based on the prior year's valuation report.

The discount rate was based on an average of three 20-year bond indices (e.g., Bond Buyer-20 Bond GO, S&P Municipal Bond 20 Year High Grade Rate Index, Fidelity GA AA - 20 Years) as of June 30, 2021.

Changes in the Total OPEB Liability

Changes of assumptions and other inputs reflect a change in the discount rate from 2.09% in 2021 to 3.77% in 2022.

Balance at June 30, 2021	\$196,540,459
Changes for the Year:	
Service cost	3,347,957
Interest cost	7,361,359
Assumption changes	(65,413,311)
Benefit payments	(2,557,892)
Balance at June 30, 2022	\$139,278,572

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the School District, as well as what the School District's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.77%) or one percentage point higher (4.77%) than the current discount rate:

	1%	Current	1%
	Decrease	Discount	Increase
	<u>(2.77%)</u>	<u>(3.77%)</u>	<u>(4.77%)</u>
Total OPEB Liability	\$173,682,605	\$139,278,572	\$113,717,105

13. POSTEMPLOYMENT BENEFITS (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates The following presents the total OPEB liability of the School District, as well as what the School District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	1%	Current	1%
	Decrease	Rate	Increase
	<u>(6.00%)</u>	<u>(7.00%)</u>	<u>(8.00%)</u>
Total OPEB Liability	\$111,025,415	\$139,278,572	\$177,870,990

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the School District recognized OPEB expense of \$4,345,047. At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		Deferred Outflows of <u>Resources</u>		Deferred Inflows of Resources
Changes of assumptions Benefit payments subsequent to measurement date	\$	25,824,465	\$	77,990,583
Total	\$	25,824,465	\$	77,990,583

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal year ending June 30:	
2023	\$ (6,364,269)
2024	(6,364,269)
2025	(10,828,823)
2026	(15,537,954)
2027	(11,475,358)
Thereafter	 (1,595,445)
	\$ (52,166,118)

14. TAX ABATEMENTS

All real property in New York State is subject to taxation unless specific legal provision grants it exempt status. Real property exemptions are granted on the basis of many different criteria, including the use to which the property is put, the owner's ability to pay taxes, the desire of the state and local governments to encourage certain economic or social activities, and other considerations. Most exemptions are granted under Article 4 of the Real Property Tax Law, but others are authorized by a wide variety of statutes ranging from Article 18-A of the Real Property Tax Law, the Agriculture and Markets Law and the Transportation Law. Certain exemptions provide full relief from taxation (wholly exempt property) and others reduce the taxes which would otherwise be payable by varying degrees (partially exempt property). Some exemptions apply to taxes levied for county, city/town, and school purposes, whereas others pertain only to certain of these purposes. Some tax exemptions are mandated by State law, others are subject to local option and/or local determination of eligibility criteria.

The School District has three (4) real property tax abatement agreements that are entered into. These agreements provide for abatement of real property taxes in exchange for payment in lieu of taxes (PILOT). PILOTs are granted in accordance with various activities such as new affordable housing construction, purchase of an existing facility, or the improvement or expansion of an existing facility. There are also policies for recapture of PILOTS should the applicant not meet certain criteria.

Agreement with	Purpose	Total <u>Assessment</u>	Tax <u>Rate</u>	Tax <u>Value</u>	PILOT <u>Received</u>	Amount of Tax Abated
Dutchess County IDA	Industrial Development	\$ 2,549,000	\$ 58.260229	\$ 148,505	\$ 66,827	\$ 81,678
Dutchess County IDA	Industrial Development	\$ 485,000 \$ 565,000	\$ 58.260229 \$ 58.260229	28,256 32,917	9,890 32,917	18,367 -
Dutchess County IDA	Industrial Development	\$ 109,779,000	6%	6,586,740	4,356,900	2,229,840
Dutchess County IDA	Industrial Development	\$ 2,505,000	\$ 58.260229	145,942	51,080	94,862
		Total		\$ 6,942,360	\$ 4,517,614	<u>\$ 2,424,747</u>

15. CONTINGENCIES

Litigation

The School District has been named as defendant in several tax certiorari cases. A review by management and the School District's attorneys indicate that the total projected settlement within the next five fiscal years could be approximately \$4.3 million.

Other Contingencies

The School District has received grants which are subject to audit by agencies of the state and federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the School District's administration believes disallowances, if any, will be immaterial.

16. RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks are expected to exceed commercial insurance coverage.

Health Insurance

The School District participates in a Health Consortium, a non-risk retained public entity risk pool for its employee health and accident insurance coverage. The pool is operated for the benefit of 27 individual governmental units located within the pool's geographic area, as is considered a self-sustaining risk pool that will provide coverage for its members. The pool obtains independent coverage for insured events and the School District has essentially transferred all related risk to the pool. The School District also offers to its employees and eligible retirees community rated insurance programs through commercial carriers.

Workers Compensation

Spackenkill Union Free School District participates in a risk-sharing pool, New York State Public Schools Statewide Workers' Compensation Trust, to insure workers' compensation claims. This is a public entity risk pool created under Article 5, Workers' Compensation Law, to finance liability and risk related to workers' compensation claims.

17. MORTGAGE RECEIVABLE

During the November 2019, the School District sold a building for \$2,000,000. The terms of the sale included a cash down payment of \$100,000 as well a credit to the purchaser for past rent paid to the School District. The net amount due after these credits, \$1,500,000, is payable to the School District by a purchase money note and mortgage from the purchaser to the School District. The mortgage note is non-interest bearing and is secured by a mortgage on the property. The note is payable over four years in equal annual installments of \$375,000 annually commencing November 5, 2020 with the final installment due on November 5, 2023. Accordingly, \$375,000 has been recorded as current asset and \$375,000 has been recorded as a noncurrent asset in the statement of net position at June 30, 2022.

18. RESTATEMENT

Governmental Accounting Standards Board (GASB) Statement No. 87, Leases. GASB 87 Statement No. 87 enhances the relevance and consistency of information of the government's leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use and underlying asset. A lessee is required to recognize a lease liability and an intangible right to use lease asset. These changes were incorporated in the School District's financial statement and had an effect on the beginning net position of the governmental activities.

Balance at June 30, 2021, as previously reported Restatement of beginning balance - Adoption of GASB Statement No. 87	\$ (156,374,973)
Adjustments:	
Net book value leased assets	818,395
Lease liability	<u> </u>
	818,395
Balance at July 1, 2021, as restated	<u>\$ (155,556,578)</u>

REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2022

REVENUE	Original <u>Budget</u>	Final <u>Budget</u>	Actual <u>(Budgetary Basis)</u>	Encumbrances	Final Budget Variance with <u>Budgetary Actual</u>
LOCAL SOURCES: Real property taxes Other tax items Charges for services Use of money and property Sale of property and compensation for loss Miscellaneous	\$ 29,580,122 6,414,162 375,000 139,000 - 193,500	\$ 29,580,122 6,414,162 375,000 139,000 - 202,975	\$ 29,811,509 6,186,227 659,177 107,377 375,000 232,738	\$ - - - - -	\$ 231,387 (227,935) 284,177 (31,623) 375,000 29,763
Total local sources	36,701,784	36,711,259	37,372,028		660,769
State sources Federal sources Medicaid reimbursement	10,846,376 130,417 50,000	10,846,376 130,417 50,000	11,060,069 104,334 82,195	- - 	213,693 (26,083) 32,195
Total revenue OTHER FINANCING SOURCES	47,728,577	47,738,052	48,618,626	<u> </u>	880,574
Proceeds from leases			262,376		262,376
Total revenue and other financing sources	47,728,577	47,738,052	48,881,002	<u> </u>	1,142,950

(Continued)

SPACKENKILL UNION FREE SCHOOL DISTRICT SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND (UNAUDITED) FOR THE YEAR ENDEND JUNE 30, 2022 (Continued)

EXPENDITURES	Original <u>Budget</u>	Final <u>Budget</u>	Actual <u>(Budgetary Basis)</u>	Encumbrances	Final Budget Variance with <u>Budgetary Actual</u>
GENERAL SUPPORT:					
Board of education	48,106	48,106	47,521	-	585
Central administration	259,957	262,058	261,834	-	224
Finance	625,148	685,465	656,016	22,253	7,196
Staff	218,124	239,512	223,835	13,205	2,472
Central services	2,936,467	3,007,441	3,005,758	111,854	(110,171)
Special items	520,504	597,492	543,099	<u> </u>	54,393
Total general support	4,608,306	4,840,074	4,738,063	147,312	(45,301)
INSTRUCTION:					
Instruction, administration, and improvement	1,979,592	1,917,165	1,849,211	451	67,503
Teaching - regular school	15,280,232	15,504,755	15,234,963	116,098	153,694
Programs for children with handicapping conditions	5,346,985	5,035,365	4,819,207	51,114	165,044
Occupational education	411,530	427,818	427,818	-	-
Teaching - special school	94,136	84,115	73,635	-	10,480
Instructional media	1,629,569	1,827,853	1,758,016	40,295	29,542
Pupil services	2,204,920	2,376,770	2,339,809	5,058	31,903
Total instruction	26,946,964	27,173,841	26,502,659	213,016	458,166
Pupil transportation	1,635,721	2,353,450	2,128,404	202,539	22,507
Employee benefits	12,885,299	12,197,800	11,848,534	-	349,266
Debt service	2,795,164	2,960,164	3,222,996	<u> </u>	(262,832)
Total expenditures	48,871,454	49,525,329	48,440,656	562,867	521,806
Excess (deficiency) of revenue over expenditures	(1,142,877)	(1,787,277)	440,346	(562,867)	1,664,756
OTHER FINANCING USES:					
Operating transfers out	205,000	205,000	192,291		12,709
Total other financing sources	205,000	205,000	192,291		12,709
NET CHANGE IN FUND BALANCE	(1,347,877)	(1,992,277)	248,055	(562,867)	1,677,465
FUND BALANCE - beginning of year	13,930,409	13,930,409	13,930,409		<u> </u>
FUND BALANCE - ending	<u>\$ 12,582,532</u>	<u>\$ 11,938,132</u>	<u>\$ 14,178,464</u>	<u>\$ (562,867)</u>	<u>\$ 1,677,465</u>

SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET) (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2022

					Last 10 Fiscal Years (Dollar amounts displayed in thousands)													
NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN		2022		2021		2020		2019		2018		2017		2016		2015	2014	2013
Proportion of the net pension liability (asset) Proportionate share of the net pension liability (asset) Covered-employee payroll Proportionate share of the net pension liability (asset)	0.0 \$ \$	090330% (19,299) 3,482	\$ \$	0.0093733% 9 3,390	0. \$ \$	0094305% 2,497 3,361	0.0 \$ \$	0103901% 736 3,302	0.0 \$ \$	0117712% 380 3,424	0. \$ \$	0113852% 1,070 3,622	0.0 \$ \$	117296% 1,883 3,369	0.0 \$ \$	119886% 405 3,302	to implementa unavailab	r the periods prior tion of GASB 68 is le and will be
as a percentage of its covered-employee payroll Plan fiduciary net position as a percentage of the total pension liability (asset)		-554.16% -103.65%		0.27% 99.95%		74.29% 86.39%		22.29% 96.27%		11.10% 98.24%		29.53% 94.70%		55.87% 90.68%		12.27% 97.95%	forward as	r each year going they become iilable.

						Last 10 Fiscal Years (Dollar amounts displayed in thousands)												
NEW YORK STATE TEACHER RETIREMENT SYSTEM PLAN	2	2022		2021		2020		2019		2018		2017		2016		2015	2014	2013
Proportion of the net pension liability (asset) Proportionate share of the net pension liability (asset) Covered-employee payroll Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll Plan fiduciary net position as a percentage of the total pension liability (asset)	\$ \$	13660% (738) 19,809 -3.73% 113.25%	\$ \$	0.1101720% 3,044 18,896 16.11% 97.76%	0. ² \$ \$	1090484% (2,833) 18,700 -15.15% 102.17%	0.1 \$ \$	108660% (2,005) 18,202 -11.02% 101.53%	0. \$ \$	1115830% (848) 17,327 -4.80% 100.66%	0.1 \$ \$	122870% 1,203 17,327 6.94% 99.01%	0.1 \$ \$	116250% 11,594 16,768 69.15% 110.46%	0.1 \$ \$	1128820% 12,574 16,674 75.41% 111.48%	prior to im GASB 68 is u be comple going forwa	n for the periods plementation of navailable and will ted for each year rd as they become railable.

SCHEDULE OF CONTRIBUTIONS - PENSION PLANS (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2022

	Last 10 Fiscal Years (Dollar amounts displayed in thousands)																	
NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN	2	022		2021		2020		2019		2018		2017		2016	:	2015	2014	2013
Contractually required contribution Contributions in relation to the contractually required contribution Contribution deficiency (excess)	\$ \$	544 544 -	\$ \$	491 491 -	\$ \$	494 494 -	\$ \$	515 515 -	\$ \$	552 552 -	\$ \$	522 522 -	\$ \$	603 603 -	\$ \$	673 673 -	prior to imp GASB 68 is u	for the periods lementation of inavailable and pleted for each
Covered-employee payroll Contributions as a percentage of covered-employee payroll		\$3,482 15.62%		\$3,390 14.48%		\$3,361 14.70%		\$3,302 15.60%		\$3,424 16.13%		\$3,622 14.41%		\$3,369 17.90%		\$3,302 20.38%	year going f	orward as they available.

	Last 10 Fiscal Years (Dollar amounts displayed in thousands)																	
NEW YORK STATE TEACHERS' RETIREMENT SYSTEM PLAN		2022		2021		2020		2019		2018		2017		2016		2015	2014	2013
Contractually required contribution Contributions in relation to the contractually required contribution Contribution deficiency (excess)	\$ \$	1,938 1,938 -	\$ \$	1,681 1,681 -	\$ \$	1,933 1,933 -	\$ \$	1,770 1,770 -	\$ \$	2,073 2,073 -	\$ \$	2,298 2,298 -	\$ \$	2,939 2,939 -	\$ \$	2,710 2,710 -	prior to im GASB 68 is	n for the periods plementation of unavailable and ppleted for each
Covered-employee payroll Contributions as a percentage of covered-employee payroll	\$	19,809 9.78%	\$	18,896 8.90%	\$	18,700 10.34%	\$	18,202 9.72%	\$	17,681 11.72%	\$	17,327 13.26%	\$	16,768 17.53%	\$	16,674 16.25%		forward as they e available.

SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED JUNE 30, 2022

				Last 10	Fiscal Years		-			
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Total OPEB Liability										
Service cost Interest Changes in benefit terms Differences between expected and actual experience Changes of assumptions Benefit payments Total change in total OPEB liability Total OPEB liability - beginning Total OPEB liability - ending	\$ 3,347,957 7,361,359 - (65,413,311) (2,557,892) (57,261,887) <u>196,540,459</u> \$ 139,278,572	\$ 5,753,395 4,637,639 - (34,400,851) (2,692,697) (26,702,514) 223,242,973 \$ 196,540,459	\$ 3,423,709 5,599,524 - 28,371,539 (2,293,110) 35,101,662 188,141,311 \$ 223,242,973	\$ 3,021,519 4,629,178 - 32,302,372 (2,280,168) 37,672,901 150,468,410 \$ 188,141,311	\$ 6,020,339 4,925,041 - - (2,384,864) 8,560,516 141,907,894 \$ 150,468,410	implen and wi	nentatior II be com	for the pe of GASB pleted for hey becor	75 is unav r each yea	vailable ar going
Covered-employee payroll	<u>\$ 21,172,723</u>	<u>\$ 21,172,723</u>	<u>\$ 21,154,475</u>	<u>\$ 21,154,475</u>	<u>\$ 21,811,182</u>					
Total OPEB liability as a percentage of covered- employee payroll	657.8%	928.3%	1055.3%	889.4%	689.9%					
Notes to schedule:										

Notes to schedule:

Changes of assumptions. Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following reflects the discount rate used each period: 2.09% Discount rate 3.77% 2.60% 3.10% 3.50%

Plan Assets. No assets are accumulated in a trust that meets the criteria in GASB 75, paragraph 4, to pay related benefits:

Contributions from the employer and any nonemployer contributing entities, and earnings thereon, must be irrevocable.
 Plan assets must be dedicated to providing OPEB to Plan members in accordance with the benefit terms.

- Plan assets must be legally protected from the creditors of the employer, nonemployer contributing entities, the Plan administrator, and Plan members.

SUPPLEMENTARY INFORMATION

SCHEDULE OF COMBINING BALANCE SHEET - NON- MAJOR GOVERNMENTAL FUNDS JUNE 30, 2022

	School Lunch		Debt Service		cellaneous Special Revenue	Total Jon-Major overnmental Funds
ASSETS:						
Cash and cash equivalents - unrestricted Cash and cash equivalents - restricted State and federal aid receivable Due from other funds Other receivables Inventory	\$	389,764 - 157,381 31,000 2,277 21,092	\$	83,732 - 1,360,663 - -	\$ 233,380 - - - -	\$ 389,764 317,112 157,381 1,391,663 2,277 21,092
TOTAL ASSETS	\$	601,514	\$	1,444,395	\$ 233,380	\$ 2,279,289
LIABILITIES DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE:						
LIABILITIES:						
Accounts payable Accrued liabilities Due to other funds Due to other governments Unearned revenue	\$	1,490 312,914 603 48,246	\$	-	\$ - - 48,902 - -	\$ - 1,490 361,816 603 48,246
Total liabilities		363,253			 48,902	 412,155
FUND BALANCE:						
Nonspendable:						
Inventory		21,092		-	 -	 21,092
Total nonspendable fund balance		21,092		<u>-</u>	 -	 21,092
Restricted: Debt service reserve Other - Extraclassroom activity funds and scholarships		-		1,444,395 -	 - 184,478	 1,444,395 184,478
Total restricted fund balance		-		1,444,395	 184,478	 1,628,873
Assigned: Other		217,169		<u> </u>	 <u> </u>	 217,169
Total fund balance		238,261		1,444,395	 184,478	 1,867,134
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	\$	601,514	\$	1,444,395	\$ 233,380	\$ 2,279,289

SPACKENKILL UNION FREE SCHOOL DISTRICT SCHEDULE OF COMBINING STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE -NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	School Lunch	Debt Service	Miscellaneous Special Revenue	Total Non-Major Governmental Funds
REVENUE: Use of money and property Miscellaneous State sources Federal sources Sales - School lunch	\$	\$ 5,954 - - - -	\$ - 146,355 - - -	\$ 6,457 152,340 13,992 771,170 56,823
Total revenue	848,473	5,954	146,355	1,000,782
EXPENDITURES: Employee benefits Other Cost of sales Total expenditures	95,904 	- 	161,449 161,449	95,904 161,449 <u>604,143</u> 861,496
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	148,426	5,954	(15,094)	139,286
OTHER FINANCING SOURCES AND (USES): Transfers in Total other financing sources	60,000		<u>-</u>	60,000
EXCESS (DEFICIENCY) OF REVENUE AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	208,426	5,954	(15,094)	199,286
FUND BALANCE - beginning of year	29,835	1,438,441	199,572	1,667,848
FUND BALANCE - end of year	<u>\$ 238,261</u>	<u>\$ 1,444,395</u>	<u>\$ 184,478</u>	<u>\$ 1,867,134</u>

OTHER INFORMATION (UNAUDITED)

SCHEDULE OF CHANGE FROM ORIGINAL BUDGET TO REVISED BUDGET - GENERAL FUND AND SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION - GENERAL FUND (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2022

CHANGE FROM ADOPTED BUDGET TO REVISED BUDGET

Adopted budget		\$ 48,666,454
Add: Prior year's encumbrances		570,064
Original budget		49,236,518
Budget revisions		83,811
Final budget		<u>\$ 49,320,329</u>
SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION		
2022-23 voter-approved expenditure budget		<u>\$ 50,411,139</u>
Maximum allowed (4% of 2022-23 budget)		\$ 2,016,446
General Fund - Fund Balance Subject to Section 1318 of Real Property Tax La	W*	
Unrestricted fund balance: Assigned fund balance Unassigned fund balance Total unrestricted fund balance	\$ 912,867 <u>3,846,949</u> <u>4,759,816</u>	
Less:		
Appropriated fund balance Encumbrances included in committed and assigned fund balance	350,000 562,867	
Total adjustments	<u>\$ 912,867</u>	
		\$ 3,846,949

Actual percentage

7.63%

* Per Office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions", Updated April 2011 (Originally Issued November 2010), the portion of [General Fund] fund balance subject to Section 1318 of the Real Property Tax Law is: unrestricted fund balance (i.e., the total of the committed, assigned, and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

SCHEDULE OF PROJECT EXPENDITURES - CAPITAL PROJECTS FUND (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2022

	Autho	rization	Expendit	tures and Transfer	rs to Date						
	Original <u>Appropriation</u>	Revised Appropriation	Prior Years' Expenditures	Current Year's Expenditures	Total <u>Expenditures</u>	Available <u>Balance</u>	Proceeds of Obligations	Local <u>Sources</u>	Transfers In (Out)	Total	Fund Balance June 30, 2022
Capital Improvement - Martha Lawrence	\$ 109,986	\$ 109,986	\$ 90,015	\$-	\$ 90,015	\$ 19,971	\$ -	\$ 102,481	\$ -	\$ 102,481	\$ 12,466
Capital Improvement - Smart Schools Equipment	199,500	199,500	177,817	-	177,817	21,683	-	177,817	-	177,817	-
Capital Improvement - Various Projects	487,120	603,184	405,455	-	405,455	197,729	-	250	656,824	657,074	251,619
Capital Improvement - Hagan Roof	1,650,000	1,650,000	1,725,676	-	1,725,676	(75,676)	1,675,676	-	50,000	1,725,676	-
Capital Improvement - Nassau Roof	1,450,000	1,450,000	1,584,611	-	1,584,611	(134,611)	1,534,611	-	50,000	1,584,611	-
Capital Improvement - High School Phase II	4,079,663	4,179,663	4,224,498	6,480	4,230,978	(51,315)	4,051,146	-	100,000	4,151,146	(79,832)
Capital Improvement - Todd Phase II	3,495,898	3,495,898	3,551,802	345	3,552,147	(56,249)	1,259,265	-	2,250,000	3,509,265	(42,882)
Capital Improvement - Hagan Phase II	1,062,960	1,062,960	1,102,962	131	1,103,093	(40,133)	5,970,000	-	-	5,970,000	4,866,907
Capital Improvement - Nassau Phase II	1,877,251	1,877,251	898,860	26,658	925,518	951,733	861,900	338	-	862,238	(63,280)
Capital Improvement - Athletic Field	80,000	80,000	4,377,219	76,059	4,453,278	(4,373,278)	3,693,935	-	-	3,693,935	(759,343)
Capital Improvement - Nassau Playground	305,000	305,000	189,529	131,120	320,649	(15,649)	25,210	-	100,000	125,210	(195,439)
Capital Improvement - Hagan Playground	175,000	187,000	10,487	-	10,487	176,513	-	-	-	-	(10,487)
Capital Improvement - Restrooms	58,668	60,000	54,514	-	54,514	5,486	-	-	-	-	(54,514)
Capital Improvement - Press Box Phase III	300,000	300,000	289,476	248,099	537,575	(237,575)	-	56,462	200,000	256,462	(281,113)
Capital Improvement - Modular Removal	30,000	30,000		25,790	25,790	4,210					(25,790)
Total	\$ 15,361,046	\$ 15,590,442	\$ 18,682,921	\$ 514,682	<u>\$ 19,197,603</u>	<u>\$ (3,607,161</u>)	\$ 19,071,743	\$ 337,348	\$ 3,406,824	\$ 22,815,915	\$ 3,618,312

SCHEDULE OF NET INVESTMENT IN CAPITAL ASSETS (UNAUDITED) JUNE 30, 2022

Capital assets, net	<u>\$ 32,707,719</u>
Deduct: Short-term portion of bonds payable Long-term portion of bonds payable Short-term portion of installment purchase debt Long-term portion of installment purchase debt	2,005,000 18,647,629 187,604 <u>1,351,313</u> 22,191,546
Add: Unspent bond proceeds	4,272,013
Net Investment in capital assets	<u>\$ 14,788,186</u>

REQUIRED REPORT

Bonadio & Co., LLP

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

October 14, 2022

The Board of Education of Spackenkill Union Free School District:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in the *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Spackenkill Union Free School District (School District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's financial statements, and have issued our report thereon dated October 14, 2022.

Report Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

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6 Wembley Court Albany, New York 12205 p (518) 464-4080 f (518) 464-4087

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

(Continued)

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as item 2022-001.

Spackenkill Union Free School District's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on the Spackenkill Union Free School District's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. Spackenkill Union Free School District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS JUNE 30, 2022

Section I—Financial Statement Findings

2022-001. Stewardship and Compliance

Criteria: Unrestricted fund balance of the General Fund is not to exceed 4% of the subsequent year's expenditures budget in accordance with §1318 of the New York State Real Property Tax law.

Condition/Cause: The School District's unrestricted fund balance exceeds the 4% allowable limit.

Effect: Noncompliance with New York State Law.

Recommendation: The School District should consider taking action to reduce the unrestricted fund balance to the allowable limit.

View of Responsible Officials and Corrective Action Plan: Historically, the School District has maintained fund balance within the allowable limit. This position for the School District of having excess fund balance for the 2021-22 school year resulted from a variety of factors. The School District experienced the inability to procure a significant amount of the equipment, as well as other supplies that were originally included in the 21-22 budget. Additionally, the School District budgeted to fully staff all support personnel positions. We have been unable to find qualified candidates to fulfil many open positions.

District Administration is actively monitoring the School District's financial condition, reserve funds and fund balance. We will continue to balance the need for fiscal prudence with a responsible view of fund balance as we strive to provide budgets and fiscal practices to meet the needs of the Spackenkill students and community.